



## SELECTION OF MISCONDUCT PANELS AND POLICE APPEALS TRIBUNALS

### **1 The Appointment of Legally Qualified Persons and Independent Members to Police Misconduct Hearings – The Police (Conduct) (Amendment) Regulations 2024**

- 1.1 Where for the purposes of the Police (Conduct) (Amendment) Regulations 2024 (the 2024 Regulations) a non-senior officer case is referred to a misconduct hearing, that hearing must be conducted by a panel of three persons comprising -
- a chair, appointed by the appropriate authority, who must be a senior officer of the police force concerned.
  - a person appointed by the local policing body, who –
    - has qualifications or experience relevant for the purpose of disciplinary proceedings; and
    - is selected on a fair and transparent basis from the list of candidates with such qualifications or experience maintained by the local policing body.
  - a person appointed by the local policing body, who need not have such qualifications or experience, selected on a fair and transparent basis from the list of candidates maintained by the local policing body.
- 1.2 In addition to the appointment of the three persons detailed within paragraph 1.1. A person is to be appointed by the local policing body as an adviser to the chair and panel of persons conducting a misconduct hearing, selected on a fair and transparent basis from a list of legally qualified persons maintained by a local policing body.
- The legally qualified person appointed must provide advice to the panel of persons conducting or to the person chairing a misconduct hearing upon request by the chair in respect of any legal or procedural issues relating to the misconduct proceedings. The panel of persons conducting or the person chairing a misconduct hearing must have regard to any advice given by the legally qualified person.
- 1.3 The six local policing bodies ie Police and Crime Commissioners for each of the six police areas comprising the Eastern Region, namely Bedfordshire, Cambridgeshire, Essex, Hertfordshire, Norfolk and Suffolk as well as the Ministry of Defence Police (MOD), have appointed legally qualified persons to a list of legally qualified persons, and persons to a list of independent panel members for the purposes of misconduct hearings held within the Eastern Region.
- 1.4 Selections of legally qualified persons and independent panel members to particular misconduct hearings are required to be made on a fair and transparent basis.
- 1.5 Statutory Guidance on Professional Standards, Performance and Integrity in policing issued by the Home Office states at paragraph 11.36 et seq:

*11.36 Appointment should be on a fair and transparent basis by the local policing body following a request from the appropriate authority. Fair and transparent will generally mean that a rota system is established (sometimes referred to as 'first cab off the rank system') so the next available person from the pool is chosen for the hearing. It will be good practice for the local policing body to publish how their rota system operates."*

- 1.6 This document sets out how the six Police and Crime Commissioners for the Region and the MOD will select the legally qualified persons and independent panel members referred to above to particular misconduct hearings.
- 1.7 The Hertfordshire Office of the Police and Crime Commissioner (Hertfordshire Office) holds and administers the lists of legally qualified persons and independent panel members on a day-to-day basis. The Hertfordshire Office will construct these lists in a way that allows the number of hearings to be recorded and assigned to each legally qualified person and independent panel member respectively. The list will be established so that the legally qualified persons and independent panel members with the least hearings to their names are at the top of their respective lists. When requests for legally qualified persons and independent panel members are received, the Hertfordshire Office will provide names by working down the list. It is not expected that legally qualified persons and independent panel members will refuse cases for any other reason than availability. If they are not available for a particular hearing, they will not thereby lose their place on the list. If, however they refuse a case for any other reason than availability then, unless there are exceptional circumstances, their name will be moved to the bottom of the list.
- 1.8 At the point an appropriate authority (acting through their relevant Professional Standards Department [PSD]), determines to refer a case to a misconduct hearing they will approach their relevant Police and Crime Commissioner (ie the Police and Crime Commissioner for the police area from where the misconduct hearing originates) for a legally qualified person and independent panel members to be appointed. The PSD will provide as much information as possible to the relevant Police and Crime Commissioner or MOD about the case covering issues such as number and name of officers concerned, estimate of likely length of hearing, provisional timeframes and general subject matter of the case.
- 1.9 The Police and Crime Commissioner or Secretary of State will, acting through staff within their office of the Police and Crime Commissioner or MOD, then approach the Hertfordshire Office to ascertain the next available person from the list of legally qualified persons and independent panel members. The Police and Crime Commissioner or MOD will then establish with that next available legally qualified person and independent panel members as to whether they are able to take the referral of the misconduct hearing. The legally qualified person and independent panel members will be given a reasonable period to check their availability and will be expected to advise within 48 hours whether they can take the case. If they answer in the affirmative the Police and Crime Commissioner or MOD will proceed to appoint the person as legally qualified person or independent panel member for the purposes of the misconduct hearing. They will then advise the Hertfordshire Office as soon as practicably possible of the appointment in order that the list of hearings taken by legally qualified persons and independent panel members can be kept fully up to date and so that it is possible to establish who the "next" available person is to take hearings. This is essentially a cab rank system of making appointments from the list.
- 1.10 If the answer to the question as above is in the negative the relevant Police and Crime Commissioner or MOD must revert to the Hertfordshire Office to advise them of the refusal and the reason therefore, and to seek the name of the next available persons. The process is then repeated as necessary. The fact of the refusal and the reason therefore will be recorded by the Hertfordshire Office on the relevant list.

- 1.11 Whether there is an acceptance or a refusal by a person to serve, they will not be offered another opportunity to take a hearing until the full list of eligible persons has been worked through (unless the reason for refusal is one of availability or other exceptional circumstances).
- 1.12 The operation of the cab rank system requires Police and Crime Commissioners and MOD to keep the Hertfordshire Office updated in a timely way upon both acceptances and refusal of cases. The appropriate authority should be advised of an appointment at the same time as the Hertfordshire Office is advised of the appointment.
- 1.13 It is not expected that the cab rank system of making appointments from the list will be departed from unless there are exceptional circumstances. If for any reason there is a departure the relevant Police and Crime Commissioner or MOD and the Hertfordshire Office must set out the clear reason.
- 1.14 The officer who is subject to the misconduct hearing will be informed as soon as practicable by the appropriate authority of both the legally qualified person and independent panel members appointed in respect of their misconduct hearing and to whom they can object in writing before the end of 3 working days beginning with the first working day after the officer is given notice of the person's name, setting out their grounds for objection. Where the Police and Crime Commissioner or MOD is the relevant body to uphold or reject the objection, they should advise the Hertfordshire Office of any outcome to such objection in order to keep the appointment list up to date.
- 1.15 It is for the relevant Police and Crime Commissioners and MOD to ensure that their formal selection and appointment decisions are made for the purposes of Regulation 28 (4) of the 2019 Regulations in accordance with their own internal decision-making arrangements.
- 1.16 Where the officer subject to the misconduct proceedings is a senior officer the above process should be applied subject to appropriate modification for the purposes of the 2024 Regulations.

## **2 The Appointment of a Police Appeals Tribunal – Schedule 6 of the Police Act 1996**

- 2.3 An officer may appeal from a misconduct hearing held under the Police (Conduct) Regulations 2020 and the Police (Performance) Regulations 2020.
- 2.4 Appeals related to decisions which have been made under the previous versions of these Regulations will be dealt with under the Police Appeals Tribunals Rules 2012.
- 2.5 The Police Appeals Tribunal Rules 2020 and the Home Office – Statutory Guidance on Professional Standards, Performance and Integrity in Policing at Chapter 26 set out clearly the circumstances in which an appeal may be brought and how the appeals should be progressed. A Police and Crime Commissioner has important procedural and administrative functions to discharge to enable the effective and efficient disposal of appeals. In the event of an appeal the Police and Crime Commissioner must ensure that they adhere closely to the legislation and guidance.
- 2.6 The composition of the Police Appeals Tribunals is set out in Schedule 6 to the Police Act 1996 (as amended).
- 2.7 Where the appellant is not a senior officer, the Tribunal shall consist of:
  - 2.5.1 a legally qualified chair taken from the list maintained by the Home Office;
  - 2.5.2 a serving senior police officer; and

2.5.3 a lay person, who is defined at paragraph 10 (aa) of Schedule 6 of the Police Act 1996. It is a person who is not, and never has been, a member of a police force, or special constable, civilian police staff, local policing body or other policing body as per the Act.

2.8 The guidance states at paragraph 26.15 and 26.16:

*“The members of the tribunal should be chosen on a fair and transparent basis by the local policing body [ie PCC]. There is a clear need for flexibility within this process but good practice would be for the local policing body to select chairs and laypersons on a random basis to ensure that all members are given the same opportunity for hearing cases. It is also good practice for the local policing body to publish, or be open to publishing, how their system operates.*

*The method of selection is an important principle of fairness for the officer concerned and ensuring proceedings are conducted in accordance with principles of natural justice in order that the selection itself and any subsequent proceedings cannot be called into question on the basis of any perceived, or actual, unfairness.”*

2.9 Where the appellant is a senior officer, the Tribunal shall consist of:

2.7.1 a legally qualified chair taken from the list maintained by the Home Office;

2.7.2 HM Chief Inspector of Constabulary and Fire and Rescue Services or an Inspector nominated by the Chief Inspector; and

2.7.3 the Permanent Secretary to the Home Office or a Home Office Director nominated by the Permanent Secretary.

2.10 The Guidance also states at paragraph 26.18 and 26.19:

*“In the interests of fairness, an individual should not sit on a tribunal for any officer if they have already heard the same case at a misconduct meeting or misconduct-hearing.*

*It is the responsibility of the local policing body to satisfy itself that the members who are sitting on the tribunal are sufficiently independent of the matter so as not to give rise to any suggestion of unfairness.”*

2.11 This document sets out the approach of the Police and Crime Commissioners within the Eastern Region to selecting, where they have a discretion, the membership of police appeals tribunals.

2.12 The Police and Crime Commissioners will in selecting such membership take full account of their statutory obligations and the guidance.

2.13 The Police and Crime Commissioners will when selecting the legally qualified chairs as referred to in paragraphs 2.5 and 2.7 above, and having full regard to their obligations and guidance, make their selection on a random basis and with a view to ensuring that those on the Home Office list are given equal opportunity to hear cases.

2.14 In selecting lay persons as referred to at paragraph 2.5.3 above, the Police and Crime Commissioners for the Region have determined that those Independent Members appointed by them for the purpose of Misconduct Panels will form the pool of laypersons from which individuals

may be drawn to serve as appropriate upon a Tribunal, and where full regard will be had to the Guidance referred to above.

- 2.15 The process for selecting a lay person will, as appropriate, follow the same process as for selection of Independent Panel Members for Misconduct Panels, and an approach for a layperson to the Hertfordshire Office will follow the same cab rank principle of asking for the name of the next available Independent Panel Member on the list. The appointing Police and Crime Commissioner will confirm any appointment of an Independent Panel Member as a layperson to the Hertfordshire Office to ensure that the records of sittings for the purpose of applying the cab rank principle is kept fully up to date.
- 2.16 No Independent Panel Member will be appointed as a lay person if they have already heard the same case at a misconduct hearing.
- 2.17 It is for the relevant Police and Crime Commissioners to ensure that their formal selection and appointment decisions are made for the purposes of Schedule 6 to the Police Act 1996 and the Police Appeals Tribunals Rules 2020, in accordance with their own internal decision-making arrangements.

### 3 **Publication**

- 3.3 The Police and Crime Commissioners for the region have all agreed to publish this document on their websites so that their approach to appointment of misconduct panels and police appeals tribunals can be seen to be fair and transparent.

7 May 2024