

**ORIGINATOR: HEAD OF COMMISSIONING
AND GOVERNANCE**

DECISION NO. 3-2019

REASON FOR SUBMISSION: FOR DECISION

SUBMITTED TO: POLICE AND CRIME COMMISSIONER

**SUBJECT: AWARD OF FUNDING – EARLY INTERVENTION YOUTH
FUND – THINKING SKILLS PROGRAMME**

SUMMARY:

1. In accordance with the provisions in the Anti-social Behaviour, Crime and Policing Act 2014 the Police and Crime Commissioner can commission services that:
 - a) secure, or contribute to securing crime and disorder reduction in Suffolk;
 - b) are intended to help victims or witnesses of, or other persons affected by, offences and anti-social behaviour. In applying this provision, the PCC will ensure that the services commissioned are consistent with the Suffolk Police and Crime Plan 2017-2021.
2. This report seeks approval to award funding to Suffolk County Council for the amount of £56,997 for the period 10 November 2018 to 31 March 2020 to deliver the Thinking Skills Programme.
3. The funding will support the development of the Thinking Skills Programme. The funding will enable the development and delivery of the programme to work with a known cohort of young offenders who are involved in gang activity. The programme will support their ability to control their behaviour, consider the consequences and have more control over their decision making.
4. The programme complements the Strategic Action Plan and will deliver on the Police and Crime Plan objective 'Protecting the most vulnerable people and communities by preventing, reducing and solving crime and anti-social behaviour'.

RECOMMENDATION:

1. It is recommended that the PCC approves a grant of £56,997 to Suffolk County Council for the delivery of the Early Intervention Youth Fund Thinking Skills Programme between 10 November 2018 and 31 March 2020.

APPROVAL BY THE POLICE AND CRIME COMMISSIONER

The recommendation set out is agreed.

Signature *Tim Parry*

Date

*9th January
2019*

DETAIL OF THE SUBMISSION

1. INTRODUCTION

- 1.1 In accordance with the provisions in the Anti-Social Behaviour, Crime and Policing Act 2014 the Police and Crime Commissioner can commission services that:
 - a) secure, or contribute to securing, crime and disorder reduction in Suffolk;
 - b) are intended to help victims or witnesses of, or other persons affected by, offences and anti-social behaviour.
- 1.2 In applying this provision, the PCC will ensure that the services commissioned are also consistent with the Suffolk Police and Crime Plan 2017 –2021.
- 1.3 This report seeks approval to award a grant of £56,997 for the period 10 November 2018 to 31 March 2020 to deliver the Thinking Skills Programme.

2. POLICE AND CRIME PLAN OBJECTIVES

- 2.1 Following the issue of the Police and Crime Plan 2017-2021 work has been on-going to deliver against the Police and Crime Plan.
- 2.2 The PCC has been working with statutory and voluntary sectors to address the increase in serious violence, and particularly the threat posed by Urban Gangs and County Lines, through a co-ordinated approach to safeguarding young people.
- 2.3 The proposed grant is intended to contribute to the delivery of the Police and Crime Plan 2017-2021 Objective 3: protecting vulnerable people and communities by preventing, reducing and solving crime.

3. EARLY INTERVENTION YOUTH FUND

- 3.1 In April 2018 the Government published its [Serious Violence Strategy](#) setting out their programme of work to respond to increases in knife crime, gun crime and homicide.
- 3.2 To deliver on the commitments made in the Serious Violence Strategy, the [Early Intervention Youth Fund](#) (EIYF) was launched at the end of July 2018 to support communities in tackling serious violence by engaging in early intervention and prevention programmes with young people.
- 3.3 Key deliverables for the fund are: provision of high quality support and advice to young people who are at risk of criminal involvement; improved local, multi-agency partnership working; reduction in harm caused by serious violence; and reduction in prevalence of serious violence.
- 3.4 The PCC, with local partners, applied to the Fund and was successful in being [awarded funding](#) to develop and deliver the Thinking Skills Programme. The total funding awarded was £56,997.
- 3.5 The Thinking Skills Programme (TSP) will tackle serious violence through group work and individual interventions with young offenders to develop their problem-solving skills, understand the consequences of their behaviour, manage conflict and peer pressure. The target audience will be from the gang known cohort in Suffolk known to the established Multi-Agency Team.

4. THINKING SKILLS PROGRAMME

- 4.1 This programme compliments the programme of partnership work on County Lines and Urban Gangs which tackles the challenges in Suffolk with serious violence and gang related offending.
- 4.2 Suffolk Public Sector Leaders (SPSL), a body of key statutory partners including Community Safety Responsible Authorities, has supported a programme of partnership work on County Lines and Urban Gangs to tackle the challenges in Suffolk with serious violence and gang related offending. This work is underpinned by University of Suffolk research.
- 4.3 Evidence shows gang activity is adding to violent crime in Ipswich making young people more a risk of being perpetrators and victims of violence. Policing activity to understand and disrupt County Lines has been in place for some years, although the level of concern has been heightened following the murder of a teenager caught up in the known gang rivalry in June 2018. The impact of County Lines and Urban Gangs has increased quickly in Ipswich and rapidly established itself. This gang culture has caused a significant cultural change in Ipswich and this has also affected confidence in the Police.
- 4.4 A Multi-Agency Team has been established to work directly with young people who are involved in gang activity (largely two gangs in Ipswich known as Nacton Crew and J-Block). This team is focused on a 'known cohort' of approximately 30 young people known to Youth Offending; Make a Change Team; Early Help Team; Social Care and the Police. The Multi-Agency Team provides a sustainable base for the Early Intervention Youth Fund (EIYF) from Suffolk.
- 4.5 In discussion with partners, Project 1, Thinking Skills Programme (TSP) will work directly with the cohort considered to be higher risk and this will add value to the other EIYF projects and other interventions currently being delivered in Suffolk.
- 4.6 The Thinking Skills Programme will deliver intensive small group and individual work with young people aged 10-18 involved in offending through violence or gangs, on a YOS statutory order and within the 'known cohort'.
- 4.7 The Thinking Skills Programme will be developed locally and support up to 8 high risk young people in Suffolk. The programme will be delivered and evaluated within the Fund's timescales. In order to support longer term change there will also be engagement with parents. Increasing key skills will challenge offending behaviour, reduce re-offending and improve education and employment opportunities. One of the additional benefits is that these programmes could then be used in local Youth Justice Teams, Pupil Referral Units (PRUs) and other suitable settings.
- 4.8 The TSP will be delivered by staff resources within the Multi-Agency Team and therefore the cost of delivery will be directly supported with the wider match-funded resource from Public Sector Partners and from those organisations which are providing staff in kind. It will make a critical difference to young people involved in violence and gang activity.

5. MONITORING AND OUTCOMES

- 5.1 This grant award is made on the basis of the following financial and activity data being provided quarterly in order that the PCC is subsequently able to report to the Home Office and release funding.
 - 5.1.1 Narrative reports detailing progress on activities, outputs and outcomes, and highlighting how value for money is being achieved.

- 5.1.2 Financial statements highlighting any significant variances, underspend or overspend.
- 5.1.3 A risks and issues register will be included in the quarterly reporting to the Home Office. The OPCC and Suffolk County Council will work together to manage and mitigate any risks impacting on the delivery of the programme.
- 5.2 Progress on the project will also be reported to the Urban Gangs and County Lines Steering Group as part of the ongoing monitoring of the wider programme of work the Multi-Agency Team is delivering.
- 5.3 The intended outputs for the programme are set out below with indicative timescales.

| Timescale | Activity | Output |
|----------------------------|---|---|
| December 2018 – March 2019 | Project set up Engagement of psychologist Programme development commenced | |
| April – June | Programme development (continued) Pilot sessions Engage with HO evaluation as required (ongoing) | Programme manual available |
| July – September | Delivery of training to staff Participants selected Pre-course preparation and assessment | Pre-course assessment information |
| October – December | Group work and individual weekly interventions commence (12 week period) Completion of course delivery | Delivery of the course to up to 8 young people |
| January – March 2020 | Post course interventions Final review | Individual action plans in place to continue learning Post course evaluation detailing outcomes for the group and individuals. |

- 5.4 Outcomes (distance travelled) will be measured using the pre-course assessment and post course assessment. The programme seeks to evidence the following outcomes in young people:
- Building the skills to problem solve, manage conflict, resist coercion and make informed choices.
 - Young people are involved in identifying solutions to use those skills
 - De-glamorise the lifestyle related to drugs/crime
 - Reduced re-offending through early intervention
 - Re-frame views and perceptions of authority
 - Improved interaction with statutory services
 - Improved employability
 - Preventing criminalisation or entry/re-entry into the CJS.

- 5.5 Successful bids are required to work with the Home Office Independent Evaluation Partner during set up, delivery and evaluation.

6. FINANCIAL IMPLICATIONS

- 6.1 This grant award will use funding provided by the Home Office Early Intervention Youth Fund (EIYF).
- 6.2 The total grant payable from the Home Office is as follows:
Year 1 £12,645 paid 50% on signature of the agreement and 50% at the end of March 2019 subject to a payment request and supporting monitoring information to the Home Office (see section 5.1).
Year 2 £44,352 paid up to 25% of Year 2 funding, each quarter on submission of supporting information.
- 6.3 The Home Office EIYF grant is not able to be carried over between financial years and the project must be completed by March 2020.
- 6.4 Consideration of why the programme is value for money was submitted to the Home Office as part of the application process. The key value for money element of this project is that it builds on work already funded or already being undertaken in partnership which offers opportunities for sustaining good practice and providing added value.
- 6.5 A direct award procedure has been followed in this case as the requirement (project) can only demonstrably be met by a single available entity a) reliance on the set of skills available through the multi-agency team and b) access to the cohort. SCC also has existing arrangements which enable the provision of psychologists to develop the programme.
- 6.6 The PCC's Head of Commissioning will oversee the project with support from the Head of Policy and Performance and wider OPCC team. It is expected that management resource will be available for 2 days a month during the project provided as funding in kind.

7. OTHER IMPLICATIONS AND RISKS

- 7.1 There are no major implications or risks associated with this decision paper.
- 7.2 An assessment of risk in delivery of the service has been undertaken. This assessment has considered the value of the grant sought, the duration of delivery and the history of delivery and ability to deliver. The monitoring arrangements outlined in the conditions of award reflect that the Home Office Grant Agreement conditions should be adhered to by the delivery body.
- 7.3 Should there be any risk to the service being delivered, Suffolk County Council is required to notify the PCC.


8. RECOMMENDATIONS

- 8.1 It is recommended that the PCC approves a grant of £56,997 to Suffolk County Council for the delivery of the Early Intervention Youth Fund Thinking Skills Programme between 10 November 2018 and 31 March 2020.

| ORIGINATOR CHECKLIST (MUST BE COMPLETED) | PLEASE STATE 'YES' OR 'NO' |
|---|-----------------------------------|
| Has legal advice been sought on this submission? | Yes |
| Has the PCC's Chief Finance Officer been consulted? | Yes |
| Have equality, diversity and human rights implications been considered including equality analysis, as appropriate? | Yes |
| Have human resource implications been considered? | Yes |
| Is the recommendation consistent with the objectives in the Police and Crime Plan? | Yes |
| Has consultation been undertaken with people or agencies likely to be affected by the recommendation? | Yes |
| Has communications advice been sought on areas of likely media interest and how they might be managed? | Yes |
| Have all relevant ethical factors been taken into consideration in developing this submission? | Yes |

In relation to the above, please ensure that all relevant issues have been highlighted in the 'other implications and risks' section of the submission.

APPROVAL TO SUBMIT TO THE DECISION-MAKER

| | |
|---|------------------------|
| Chief Executive | |
| I am satisfied that relevant advice has been taken into account in the preparation of the report and that this is an appropriate request to be submitted to the PCC | |
| Signature:  | Date <i>9 Jan 2019</i> |

OFFICIAL



AWARD OF GRANT

CONDITIONS OF GRANT

1. Police and Crime Commissioner's Grant
 - 1.1 In accordance with the provisions in the Anti-Social Behaviour, Crime and Policing Act 2014 the Police and Crime Commissioner can commission services that:
 - a) secure, or contribute to securing, crime and disorder reduction in Suffolk;
 - b) are intended to help victims or witnesses of, or other persons affected by, offences and anti-social behaviour.
 - 1.2 Commissioning decisions will be made on the basis of the extent to which the initiative is considered to be able to deliver outcomes, in terms of:
 - a) securing, or contribute to securing, crime and disorder reduction in Suffolk, or
 - b) helping victims or witnesses of, or other persons affected by, offences and anti-social behaviour.
 - 1.3 The decision to award a grant also takes account the following:
 - Innovation - an innovative approach;
 - Partnership/collaboration - working with other service services;
 - Hard to reach/hear groups – Services aimed at supporting victims from hard to reach/hear groups;
 - Gaps in services – services that will address an unmet need/gap in services.
 - 1.4 The Police and Crime Commissioner for Suffolk will award a grant of £56,997 to Suffolk County Council for the delivery of the Early Intervention Youth Fund: Thinking Skills Programme between 10 November 2018 and 31 March 2020.
2. Conditions of Award
 - 2.1 This award is one-off award is made on the basis of delivering the service above. The agreement of this award does not place any ongoing responsibility on the PCC to fund the service beyond the period of this grant.
 - 2.2 The award is also made on the basis that the grant recipient uses the grant for the proposed service (paragraph 1.4 above). In the event that the grant is not used for these purposes the monies must be repaid to the PCC.
 - 2.3 Where the grant is used to provide services for victims of crime those services must be free of charge.

2.4 The following costs are not Eligible Expenditure: Payments that support activity intended to influence or attempt to influence Parliament, government or political parties, or attempting to influence the awarding or renewal of contracts and grants, or attempting to influence legislative or regulatory action.

2.5 The grant recipient must be able to evidence appropriate safeguarding procedures for those using their services and have due regard for the Local Children and Adult Safeguarding Boards' policies and guidance. The grant recipient must ensure that its services, policies, training, recruitment, vetting and referral processes appropriately safeguard children and vulnerable adults.

3. Bureaucracy

3.1 The grant recipient must be able to demonstrate that they are managing the grant in an efficient and effective manner, and are actively seeking to minimise bureaucracy and streamline processes in order to deliver the best possible outcomes.

4. Transfer of funds

4.1 Payment will be made following the receipt of an invoice/payment request, and must be accompanied by the appropriate monitoring information.

4.2 The grant recipient will invoice the PCC for the grant after which transfer of funds will be arranged within 21 working days of receipt of the invoice.

4.3 The PCC will not pay in advance of need. If the PCC reasonably believes that payment is being made in advance of need, the PCC may change the timing and/or the amount of any payments.

4.4 In order for any payment to be released, the PCC will require the grant recipient to:

- have accepted these conditions by signing and returning a copy of this Conditions of Award agreement,
- have provided a communications plan and agreed publicity for this decision;
- have provided appropriate bank details, and
- be in compliance of the terms of award

5 Monitoring and Reporting

5.1 The grant recipient will provide monitoring as outlined in section 5 of the Decision paper.

5.2 The PCC may require the attendance of any grant recipient at a public meeting of the PCC's Accountability and Performance Panel, on dates as determined by the PCC's Chief Executive. If this is the case the Chief Executive will advise the recipient.

5.3 The grant recipient must notify the PCC immediately if the organisation ceases to operate, the project does not proceed, or if an underspend is forecast.

6. Commissioning Principles

6.1 In the circumstances where the grant recipient commissions services from other bodies applications must be assessed (by the grant recipient) with good practice commissioning principles in mind (e.g. guidance on commissioning issued by the Association of Policing and Crime Chief Executives) and the PCC's Contract Regulations, and will have due regard for equality, diversity and human rights issues.

7. Publicity and Marketing

- 7.1 By accepting the award from the PCC the grant recipient makes a commitment to acknowledge the PCC's support publicly and must acknowledge their funding from the PCC in any promotional work. Any recipients of funding via the grant recipient must display the PCC's logo in all publicity for the life of the initiative. Logo artwork can be provided upon request. Any exceptions must be agreed with the PCC.
- 7.2 The grant recipient will liaise with the PCC's Communications Manager to agree a communications plan, including publicising this funding decision.

8. Access to Information

- 8.1 The PCC expects reasonable access to any records and information held by the grant recipient for purposes associated with the award.
- 8.2 The PCC reserves the right to withhold all or any payments of the award if the PCC has reasonably requested information/documentation from the grant recipient and this has not been received by the PCC in the timescales reasonably required.

9. Miscellaneous

- 9.1 The award may not be used to support or promote religious activity. This will not include inter-faith activity.
- 9.2 The grant recipient must ensure that all reasonable steps have been taken to ensure that it and anyone acting on its behalf complies with any applicable law for the time being in force (so far as binding on the recipient).
- 9.3 The grant recipient, and its employees, shall be careful not to be subject to conflicts of interest.
- 9.4 The grant recipient shall ensure that third party recipients have comprehensive insurance cover (including, but not limited to, public liability insurance) in place and shall provide evidence of such insurance to the PCC on request.
- 9.5 The PCC accepts no liability to the grant recipient or third party recipients for any costs, claims, damage or losses, however they are incurred, except for to the extent that they arise from personal injury or death which is caused by the PCC's negligence.
- 9.6 The grant recipient agrees to indemnify the PCC for any costs, claims, damages or losses which arise as a result of negligence by the grant recipient or out of any breach by grant recipient of any of the conditions of award.
- 9.7 The grant recipient will, in relation to the service being commissioned, ensure that any data processing that is carried out to deliver the service meets the requirements of the General Data Protection Regulation (GDPR) or other relevant data protection legislation, and further ensure that the rights of the data subject are delivered.
- 9.8 The grant recipient will be expected to evidence their compliance as appropriate with the GDPR and such other relevant legislation if asked to do so by the PCC.

10. Termination

10.1 This agreement may be terminated by either party giving the other at least three months' notice in writing.

ACCEPTANCE OF GRANT

Suffolk County Council accepts the offer of an award of £56,997 and agrees to comply with the terms and conditions of the Grant on which the offer is made.

On behalf of Suffolk County Council:

| | |
|-----------|--|
| Signature | |
| Name: | |
| Position: | |
| Date: | |

Bank details for grant payment:

| | |
|-----------------|--|
| Bank name: | |
| Branch name: | |
| Sort Code: | |
| Account name: | |
| Account number: | |
| Address: | |
| Postcode: | |

Signed on behalf of the Police and Crime Commissioner for Suffolk:

| | |
|-----------|--|
| Signature | |
| Name: | |
| Position: | |
| Date: | |