

ORIGINATOR: POLICY OFFICER (LH)

DECISION NO. 14-2018

REASON FOR SUBMISSION: FOR DECISION

SUBMITTED TO: POLICE AND CRIME COMMISSIONER

**SUBJECT: FRESH START NEW BEGINNINGS: GRANT TO
SUPPORT CHILD VICTIMS OF SEXUAL ABUSE**

SUMMARY:

1. The Police and Crime Commissioner can commission services that:
 - a) secure, or contribute to securing, crime and disorder reduction in Suffolk;
 - b) are intended to help victims or witnesses of, or other persons affected by, offences and anti-social behaviour.This is in accordance with the provisions in the Anti-Social Behaviour, Crime and Policing Act 2014. In applying this provision, the PCC will ensure that the services commissioned are also consistent with the Suffolk Police and Crime Plan 2017 – 2021.
2. This report seeks approval to award a grant to Fresh Start – new beginnings for the amount of £60,000 to provide therapeutic support for child victims of sexual abuse.
3. The funding will support the Police and Crime Plan by directly addressing Objective 3, Action 9 in the action plan, to ensure the provision of high quality services to victims of sexual abuse.

RECOMMENDATION:

1. It is recommended that the PCC approves a grant of £60,000 for the period 1 April 2018 to 31 March 2019 to offer therapeutic support to child victims of sexual abuse in Suffolk.

APPROVAL BY THE POLICE AND CRIME COMMISSIONER

Signature

Tina Parnmore

Date

27th April
2018

DETAIL OF THE SUBMISSION

1 INTRODUCTION

1.1 The Police and Crime Commissioner can commission services that:

- a) secure, or contribute to securing, crime and disorder reduction in Suffolk;
- b) are intended to help victims or witnesses of, or other persons affected by, offences and anti-social behaviour.

This is in accordance with the provisions in the Anti-Social Behaviour, Crime and Policing Act 2014. In applying this provision, the PCC will ensure that the services commissioned are also consistent with the Suffolk Police and Crime Plan 2017 – 2021.

1.2 It is recommended that the PCC approves a grant of £60,000 to Fresh Start – new beginnings for the period 1 April 2018 to 31 March 2019 to provide therapeutic support to child victims of sexual abuse in Suffolk.

2 POLICE AND CRIME PLAN OBJECTIVES

2.1 Following the issue of the Police and Crime Plan 2017-2021 work has been on-going to ensure that the Police and Crime Objectives and the Plan's principal themes will be achieved. A key theme within the Plan is ensuring the provision of high quality services to victims of sexual abuse.

2.2 Many survivors of sexual abuse need dedicated counselling/therapeutic support to help them to cope and recover from the impact of the crime. Demand is such that those organisations which support survivors of sexual abuse operate waiting lists for victims and in many cases the time victims wait for counselling/therapeutic interventions is very lengthy.

2.3 To address this need, the PCC provided £150,000 of funding in 2017/18 to three organisations providing counselling and therapeutic support for victims of sexual abuse: Survivors in Transition, Suffolk Rape Crisis and Fresh Start – new beginnings. This ensured there was provision available for victims of sexual abuse regardless of age, gender, ethnicity, any other protected characteristics or geography.

2.4 Whilst the final report is awaited, the pilot funding has proved successful in increasing collaboration and partnership between the three providers, collecting and sharing data to build a more comprehensive picture of demand and outcomes and increasing capacity and the number of clients worked with. Better data on the needs of victims and the demand on the system has been collected through the pilot period and it is expected this will support future commissioning discussions.

2.5 The proposed grant to Fresh Start – new beginnings will contribute to the Police and Crime Plan by continuing funding for therapeutic support to child victims of sexual abuse.

3 FRESH START - NEW BEGINNINGS

3.1 Fresh Start – new beginnings is a charity working in Suffolk, Norfolk and Essex to provide a therapeutic service for children and young people who have reported being sexually abused and to offer support for their families.

3.2 The organisation works with children and young people to make sense of the confusion they feel and to teach them coping strategies to deal with the difficulties they face. This enables them to move from victim to survivor.

3.3 Fresh Start – new beginnings say that research shows that children and young people who do not receive effective treatment for sexual abuse suffer into adulthood

and may as a result be involved in crime, unhealthy relationships, substance misuse and some may become abuse reactive - becoming perpetrators themselves in the future. Not adequately addressing the trauma suffered by the victims of sexual abuse in a timely, effective way will not only have significant long term adverse impacts on the victim (and their families) but could also be of significant financial cost to the state.

- 3.4 Following a professional referral (social worker, Police, SARC, Health or Education), the organisation offers assessment and a range of therapies including one to one sessions with a trained therapist, young people's groups, parents groups and whole family support.
- 3.5 Between March 2017 and April 2018, 183 children in Suffolk received a service from Fresh Start – new beginnings in Suffolk.
- 8% were aged 6 or under, 29% aged 7 – 12 years old, 39% 13 – 15 years old, and 22% 16 – 18 years old¹.
 - 79% of the children seen were female and a third of clients were from the Ipswich area.
- 3.6 Evaluation shows that children make good improvements: a girls group (14-16 yrs old) shows that at the end of the sessions not only did the evaluation show that all the children had made good improvements, all symptoms had ceased or significantly reduced to below levels of clinical concerns with no further signs of PTSD. Their feedback was very positive:
- 'I no longer feel guilt or shame',*
- 'I don't know what emotional state I would be in if Fresh Start – new beginnings was not there. I thank them for their help - they are the best thing that's happened to me'.*
- 'Without this service I would be broken'.*
- 'We learnt healthier ways of getting anger out'.*
- 3.7 Staff receive regular case supervision as well as clinical supervision, all staff are DBS checked and safeguarding procedures are in place to ensure child and adult safety.
- 3.8 The proposed grant will support 25 primary beneficiaries with a therapeutic service and considerably more secondary beneficiaries including siblings, parents, grandparents and carers.

4 OUTPUTS/OUTCOMES

- 4.1 This grant award is made on the basis of financial and activity data being made available quarterly with a final report submitted to the PCC by 18 April 2019.
- 4.2 Output, outcome and financial data will be based on the standardised set of data developed through the pilot project and will include the following:

Outputs:

- Profile of victims (gender/ethnicity/sexual orientation/age/disability/geography)
- Number of victims receiving support who had not presented to the police at engagement
- Numbers of referrals from other agencies, and breakdown by agency, and the number of self-referrals.
- Timescales between referral and allocation
- Proportion of clients/victims who have presented previously (i.e. repeat users)

¹ Fresh Start – new beginnings works with a small number of young people aged 18+ as once children have accessed the service they can self-refer up until 21 years of age.

- Support hours/sessions delivered
- Number of counselling sessions delivered
- The number of sessions each victim supported is provided (this can only be reported once sessions have finished)
- Type of SSO (parameters to be agreed)
- Age at onset of counselling
- Abuser profile (family / institution / stranger)
- Other services accessing
- Onward referrals

Outcomes:

- Client satisfaction with the service.
- Survivors 'distance travelled' to indicate how the service has helped the victim to cope and recover.

This will take the form of the Briere Trauma Symptom Checklist, the Warwick Edinburgh well-being scale and the Stirling Well-being scale. There will be a mixture of both qualitative and quantitative measures.

5 FINANCIAL IMPLICATIONS

5.1 Fresh Start – new beginnings receives funding from other sources including the Clinical Commissioning Groups (CCGs).

5.2 The requested funding from the PCC of £60,000 will support Fresh Start – new beginnings to work with 25 children and their families.

- Direct work with 25 children: £53,625
 - Based on an average of £2,145 per child for assessment and treatment plans (£405), 2 formal reviews (£120 per review) and 15 x 1:1 therapy sessions (£100 per 2.5 hour session)
- Contribution to overheads including: £ 6,375
 - Premises rent and room hire
 - Telephone/mobiles
 - Travel expenses
 - Fees and Business insurance
 - Office supplies and materials for delivering sessions
 - Administrative support
 - Management costs

5.3 Fresh Start – new beginnings will meet the costs where the number of sessions needed for the child exceeds 15. For any child receiving less than 15 sessions the allocated funding will be transferred to fund another child. Fresh Start – new beginnings will also offer support the children's parents and family and is seeking alternative funding for the parents group.

6 RISKS

- 6.1 An assessment of risk in delivery of the service has been undertaken and has incorporated learning from the pilot undertaken in 2017/18, the value of the grant, the duration of delivery and the grant recipient's history of delivery and ability to deliver. The monitoring arrangements outlined in the conditions of award reflect the fact that Fresh Start – new beginnings has provided satisfactory monitoring information in 2017/18.
- 6.2 Should any risk to the service being delivered arise, the grant recipient is required to notify the PCC as per the conditions of award.
- 6.3 This is a one off award for the period stated. Any future applications for funding will be considered in the light of the outcomes of this grant award, and of any other funding received from the OPCC, and outcomes delivered.
- 6.4 Full conditions of award are contained in Appendix A.

7 RECOMMENDATIONS

- 7.1 It is recommended that the PCC approves a grant of £60,000 to Fresh Start – new beginnings for the period 1 April 2018 to 31 March 2019 to offer therapeutic support to child victims of sexual abuse in Suffolk.

ORIGINATOR CHECKLIST (MUST BE COMPLETED)	PLEASE STATE 'YES' OR 'NO'
Has legal advice been sought on this submission?	YES
Has the PCC's Chief Finance Officer been consulted?	YES
Have equality, diversity and human rights implications been considered including equality analysis, as appropriate?	YES
Have human resource implications been considered?	YES
Is the recommendation consistent with the objectives in the Police and Crime Plan?	YES
Has consultation been undertaken with people or agencies likely to be affected by the recommendation?	YES
Has communications advice been sought on areas of likely media interest and how they might be managed?	YES
In relation to the above, have all relevant issues been highlighted in the 'other implications and risks' section of the submission?	YES
Have all relevant ethical factors been taken into consideration in developing this submission?	YES

APPROVAL TO SUBMIT TO THE DECISION-MAKER

Chief Executive

I am satisfied that relevant advice has been taken into account in the preparation of the report and that this is an appropriate request to be submitted to the Police and Crime Commissioner.

Signature: 

Date 27 April 2018

VICTIMS' SERVICES GRANT 2018/19

CONDITIONS OF AWARD

1. Victims' Services Grant

1.1 The Police and Crime Commissioner can commission services that:

- a) secure, or contribute to securing, crime and disorder reduction in Suffolk;
- b) are intended to help victims or witnesses of, or other persons affected by, offences and anti-social behaviour.

This is in accordance with the provisions in the Anti-Social Behaviour, Crime and Policing Act 2014.

1.2 The PCC's victims commissioning approach will prioritise grant applications which:

- (a) fulfil the requirement to provide services for victims who are entitled to enhanced services, and
- (b) address gaps in service provision.

1.3 Commissioning decisions will be made on the basis of those which are considered to have the greatest likelihood of delivering the best possible outcome, in terms of helping victims to cope and recover from their experience and take into account the following:

- Innovation - an innovative approach to delivering victims' services;
- Working in partnership/collaboration - working in partnership or collaboration with one or more additional victims' services providers;
- Hard to reach/hear groups – services that are aimed at supporting victims from hard to reach/hear groups;
- Gaps in services – services that will address an unmet need/gap in services.

1.4 The PCC will award a grant of £60,000 to Fresh Start – new beginnings for the period 1 April 2018 to 31 March 2019 to offer therapeutic support to child victims of sexual abuse in Suffolk.

2. Conditions of Award

2.1 This award is a one-off award and is made on the basis of the service above (including supporting capacity and capability building, future sustainability of the service and innovation in delivery of the service). The agreement of this award is based on the service a) supporting increased demands and b) improving its sustainability and does not place any ongoing responsibility on the PCC to fund the service beyond the period of this grant.

- 2.2 The award is also made on the basis that the grant recipient uses the grant for the service (as defined at paragraph 1.4 above). In the event that the grant is not used for these purposes the monies must be repaid to the PCC.
- 2.3 The grant must be used to provide services which are free of charge to victims of crime who are entitled to enhanced services.
- 2.4 The grant recipient must comply with the conditions placed upon the PCC by the MoJ grant agreement which includes strict criteria regarding use of the grant and monitoring requirements.
- 2.5 The following costs are not Eligible Expenditure: Payments that support activity intended to influence or attempt to influence Parliament, government or political parties, or attempting to influence the awarding or renewal of contracts and grants, or attempting to influence legislative or regulatory action.
- 2.6 The grant recipient must be able to evidence appropriate safeguarding procedures for those using their services and have due regard for the Local Children Safeguarding Board policies and guidance. The grant recipient must ensure that its services, policies, training, recruitment, vetting and referral processes appropriately safeguard children and vulnerable adults.

3. Bureaucracy

- 3.1 The grant recipient must be able to demonstrate that they are managing the grant in an efficient and effective manner, and are actively seeking to minimise bureaucracy and streamline processes in order to deliver the best possible outcomes.

4. Transfer of funds

- 4.1 Payment will be made following the receipt of an invoice/payment request, and must be accompanied by the appropriate monitoring information.
- 4.2 The grant recipients will invoice the PCC after which transfer of funds will be arranged within 21 working days of receipt of the invoice.
- 4.3 The PCC will not pay in advance of need being determined. If the PCC reasonably believes that payment is being requested in advance of need being determined, the PCC may change the timing and/or the amount of any payments.
- 4.4 In order for any payment to be released, the PCC will require the grant recipient to:
 - have accepted these conditions by signing and returning a copy of this Conditions of Award agreement,
 - have provided a communications plan;
 - have provided appropriate bank details, and
 - be in compliance of the terms of award (including the MoJ conditions where appropriate).

5 Monitoring

- 5.1 The grant recipient will provide quarterly data on the specified output and outcome measures and on financial expenditure as specified in section 4 of the Decision Paper. A final report will be submitted by 18 April 2019.
- 5.2 The PCC may require attendance at a public meeting of the PCC's Accountability and Performance Panel, on dates as determined by the PCC's Chief Executive.
- 5.3 The grant recipients must notify the PCC as soon as reasonably practicable if the organisation ceases operation, the service does not proceed or if an underspend is forecast. Any underspend must be returned to the PCC.

6. Commissioning Principles

- 6.1 In the circumstances where the grant recipients commission services from other bodies applications must be assessed (by the grant recipient) with good practice commissioning principles in mind (e.g. guidance on commissioning issued by the Association of Policing and Crime Chief Executives), and having due regard to equality, diversity and human rights issues.

7. Publicity and Marketing

- 7.1 By accepting the award from the PCC the grant recipients make a commitment to acknowledge the PCC's support publicly and must acknowledge their funding from the PCC in all their promotional work. Any recipients of funding via the grant recipient must display the PCC's logo in all publicity for the life of the initiative. Logo artwork can be provided upon request. Any exceptions must be agreed with the PCC.
- 7.2 The grant recipients will liaise with the PCC's Communications Manager to agree a communications plan.

8. Access to Information

- 8.1 The PCC expects reasonable access to any records and information held by the grant recipients for purposes associated with the award.
- 8.2 The PCC reserves the right to withhold all or any payments of the award if the PCC has reasonably requested information/documentation from the grant recipients and this has not been received by the PCC in the timescales reasonably required.

9. Miscellaneous

- 9.1 The award may not be used to support or promote religious activity. This will not include inter-faith activity.

- 9.2 The grant recipients must ensure that all reasonable steps have been taken to ensure that it and anyone acting on its behalf complies with any applicable law for the time being in force (so far as binding on the recipient).
- 9.3 The grant recipients, and their employees, shall be careful not to be subject to conflicts of interest.
- 9.4 The grant recipients shall ensure that third party recipients have adequate insurance coverage (including but not limited to public liability insurance) in place and shall provide evidence of such insurance to the PCC on request.
- 9.5 The PCC accepts no liability to the grant recipient or third party recipients for any costs, claims, damage or losses, however they are incurred, except for to the extent that they arise from personal injury or death which is caused by the PCC's negligence.
- 9.6 The grant recipients agree to indemnify the PCC for any costs, claims, damages or losses which arise as a result of negligence by the grant recipient or out of any breach by grant recipients of any of the conditions of award.
- 9.7 The grant recipient will, in relation to the service being commissioned, ensure that any data processing that is carried out to deliver the service meets the requirements of the General Data Protection Regulation (GDPR) or other relevant data protection legislation, and further ensure that the rights of the data subject are delivered.
- 9.8 The grant recipient will be expected to evidence their compliance as appropriate with the GDPR and such other relevant legislation if asked to do so by the PCC.
10. Termination
- 10.1 This agreement may be terminated by either party giving the other at least three months' notice in writing.

ACCEPTANCE OF GRANT

Fresh Start –new beginnings accepts the offer of an award of £60,000 and agrees to comply with the terms and conditions of the Grant on which the offer is made (including the MoJ conditions in their grant agreement).

On behalf of Fresh Start –new beginnings:

Signature	
Name:	
Position:	
Date:	

Bank details for grant payment:

Bank name:	
Branch name:	
Sort Code:	
Account name:	
Account number:	
Address:	
Postcode:	

Signed on behalf of the Police and Crime Commissioner for Suffolk:

Signature	
Name:	
Position:	
Date:	