



Making Suffolk a safer place to live, work, travel and invest

ORIGINATOR: DEPUTY CHIEF EXECUTIVE

DECISION NO. 34 - 2014

REASON FOR SUBMISSION: FOR DECISION

SUBMITTED TO: POLICE AND CRIME COMMISSIONER

**SUBJECT: AWARD OF CRIME AND DISORDER REDUCTION GRANT
-YOUNG PEOPLE'S SPECIALIST SUBSTANCE MISUSE
SERVICE AND DRUG INTERVENTION PROGRAMME**

SUMMARY:

Police and Crime Commissioners are able to utilise their resources to commission services from anyone who can provide the community safety related services that they believe will contribute to their police and crime objectives. These objectives are set out in the PCC's Police and Crime Plan 2013-2017 and include reducing reoffending, preventing the damaging effects of drugs and alcohol on lives, crime levels and the night-time economy and supporting vulnerable families.

Earlier in 2014 the PCC set out his intentions for the award of Crime and Disorder Reduction Grants (see Decision Paper 10/2014). This included an indication that a business case would be considered from Public Health Suffolk relating to a proposed grant of £97,000. This report seeks approval to award a Crime and Disorder Reduction Grant totalling £97,118.50 for Young People's Specialist Substance Misuse Service (£23,753.50) and the Drugs Intervention Programme (£73,365).

RECOMMENDATIONS:

1. That the PCC approves a grant of £97,118.50 to Public Health Suffolk for the period 1 April 2014 to 31 March 2015.
2. That the grant is funded from the PCC's Police and Crime Plan Fund.

APPROVAL BY THE POLICE AND CRIME COMMISSIONER

Recommendation approved.

Signature

Tim Parmore

Date 9/10/2014

DETAIL OF THE SUBMISSION

1 INTRODUCTION

- 1.1 Police and Crime Commissioners are able to utilise their resources to commission services from anyone who can provide the community safety related services that they believe will contribute to their police and crime objectives. There is no maximum or minimum amount that PCCs must spend on community safety activity and they can also pool funding if they wish.

2 POLICE AND CRIME PLAN OBJECTIVES

- 2.1 Following the issue of the Police and Crime Plan 2013-2017 work has been on-going to develop a delivery plan to ensure that the Police and Crime Objectives and the Plan's principal themes will be achieved.
- 2.2 The themes within the Police and Crime Plan that Public Health Suffolk aim to address are: reducing reoffending, preventing the damaging effects of drugs and alcohol on lives, crime levels and the night-time economy and supporting vulnerable families.
- 2.3 This report seeks approval to award a Crime and Disorder Reduction Grant of £97,118.50 to Public Health Suffolk to contribute to delivering Young People's Specialist Substance Misuse Services (YPSMS) and the Drug Intervention Programme (DIP) in Suffolk between 1 April 2014 and 31 March 2015.

3 PUBLIC HEALTH SUFFOLK

- 3.1 Public Health Suffolk is a Directorate of Suffolk County Council which aims to improve health and encourage healthy lifestyles. Public Health Suffolk are responsible for commissioning services that improve health and wellbeing including drug and alcohol services. They work in close partnership with Suffolk Constabulary, Courts and Probation Services and substance misuse treatment services.
- 3.2 The Young People's Specialist Substance Misuse Service and Drug Intervention Programme provide a vital role in ensuring rapid assessment and access to services to reduce reoffending and initiation into serious drug and alcohol misusing behaviour.

Young People's Specialist Substance Misuse Service (YPSMS), £23,753.50

- 3.3 Young People's Specialist Substance Misuse Service (YPSMS) delivers diversion work, reduces dependence on substances and works in partnership to reduce domestic and sexual abuse and youth offending. Suffolk YPSMS is delivered across the county by The Matthew Project, a charity working with those affected by drugs and alcohol.
- 3.4 The service for young people provides specialist and targeted interventions for young people already experiencing a level of harm associated with their use of drugs and/or alcohol, challenging and supporting them to change their behaviour and re-engage with positive personal, social and educational activities.
- 3.5 The service also works with parents/carers to help them support their young person and offers consultation to other practitioners working with children, young people and families in how best to address concerns relating to substance misuse in young people.
- 3.6 Without this valuable resource the ability to prevent the escalation of substance misuse in young people to longer-term problematic and dependent use would be severely compromised.

3.7 Data from the 2013/14 programme¹ indicates that:

- 180 young people received treatment under the Young People's Specialist Substance Misuse Service in 2013/14.
- Data for the entire service shows that an average of 90.4% of planned exits met the goals agreed to (in terms of reducing substance misuse, reducing links to offending behaviour and re-engaging with positive activities, learning and relationships).
- 100% of respondents, who worked with an outreach substance misuse worker, rated the service as good or excellent.
- Changes in behaviour in those young people include cutting down on smoking, reduction in cannabis use, other drugs and alcohol and an increase in their understanding about drugs and alcohol.
- These findings are reflected by the responses given by young people engaged with the criminal justice element of the service.

Drug Intervention Programme, £73,365

- 3.8 The Drug Intervention Programme is a critical part of the Government's strategy for tackling drugs. The programme involves criminal justice and drug treatment providers working together with other services to provide a tailored solution to those who commit crime to fund their drug misuse.
- 3.9 DIP in Suffolk is intended to engage with problematic drug users and move them into appropriate treatment and support. Public Health Suffolk report that without the provision at the front end of their recovery journey, these clients find it difficult to remain in structured treatment, therefore reducing the likelihood of recovery and impacting on the number of offences related to acquisitive crime across the county.
- 3.10 The Drugs Intervention Programme is delivered across Suffolk by Westminster Drugs Project (WDP), a charity providing drug and alcohol services.
- 3.11 Data from the 2013/14 programme² indicates that:
- Suffolk has consistently either matched or exceeded the national average of those criminal justice clients who are engaged with structured treatment during 2013-14.
 - The caseload in each quarter of 2013/14 was greater than in the previous year, directly attributable to the Drug Testing on Arrest pilots in Suffolk.
 - In 2013/14 a value for money assessment indicated an estimated reduction of 325 offences and that, for every £1,000 invested in DIP a £3,000 saving is made to society.

4 OUTPUTS/OUTCOMES

- 4.1 This grant award is made on the basis of financial and activity data being made available on a quarterly basis. The data should show the extent of Public Health Suffolk activities for Young People's Specialist Substance Misuse Services and the Drug Intervention Programme separately and provide an assessment of risk as well as high level information against the budget breakdown submitted to the PCC.

¹ As reported at the PCC Accountability and Performance Panel June 2014.

² As reported at the PCC Accountability and Performance Panel June 2014.

4.2 Public Health Suffolk will work to achieve the following outcomes, as outlined in the Police and Crime Plan.

Police and Crime Plan Objective	YPSMS contribution	DIP contribution
Reduce reoffending	Diverting people from the criminal justice system by assessing needs and early intervention	Supporting Integrated Offender Management to tackle prolific and priority offenders. Diverting people from the criminal justice system by assessing needs and early intervention.
Prevent the damaging effects of drugs and alcohol on lives, crime levels and the night time economy	Reducing dependence on drugs and alcohol	Reducing dependence on drugs and alcohol Interventions with offenders where crime is caused by substance misuse Raising awareness of responsible alcohol use Interventions to reduce inter-generational drug/alcohol use.
Vulnerable Families	Early engagement and intervention with parents.	Early engagement and intervention with parents.

4.3 Full details of the measures the Young People's Specialist Substance Misuse Services will monitor and report on are set out in Appendix 1 of the business case and include:

- Number in treatment (year to date).
- Number of new referrals, referral route.
- Proportion receiving a care plan within two weeks of referral.
- Proportion receiving first intervention in less than three weeks.
- Proportion of planned and unplanned exits.
- Proportion of planned exits who met goals agreed.
- Measures of behavioural change.

YPSMS will gather and report on feedback from service users to ascertain experience with the service, as well assess the self-reported changes in behaviour.

4.4 Full details of the measures the Drugs Intervention Programme will monitor and report on are set out in Appendix 2 of the business case and include:

- Number accessing the service.
- Number of calls to the 24/7 service.
- Number and proportion of clients on the Integrated Offender Management cohort who have contact with DIP services.
- Number of screenings /assessments.
- Number of referrals and interventions.
- Proportion of clients seen by DIP who attend first treatment appointment.

In addition, the Drugs Intervention Programme will contribute to improving trust and confidence in the criminal justice system through a robust response to non-attendance of the required assessment through Drug Testing on Arrest.

5 MISCELLANEOUS CONDITIONS OF AWARD

- 5.1 Full 'Conditions of Award' including conditions relating to transfer of funds, monitoring, and publicity and marketing are specified separately but include the following:
- 5.2 The Grant is based upon the business case submitted to the PCC by Public Health Suffolk.
- 5.3 This award will apply for one year only. Payment of the award in 2014/15 does not confer any ongoing obligation by the PCC to make payments to Public Health Suffolk beyond 2014/15. Accordingly funding should not be committed beyond the current financial year and initiatives/projects must deliver outcomes in the financial year 2014-15. Where there is a possibility that an initiative will not deliver outcomes until beyond 2014-15 approval must be sought from the PCC prior to awarding a grant.
- 5.4 To avoid a long term commitment the grant should not normally be utilised to fund posts. If, as an exception, it is proposed to fund posts, approval must be sought from the PCC.
- 5.5 Public Health Suffolk may not use the award for any activities other than those set out in its business case or as approved in writing by the PCC.
- 5.6 The funds provided under this award may not be used to purchase capital items.
- 5.7 Public Health Suffolk must be able to demonstrate that they are managing the grant in an efficient and effective manner, and are actively seeking to minimise bureaucracy and streamline processes in order to deliver the best possible outcomes.
- 5.8 Payment will be made within 21 working days of the receipt of a payment request and must be accompanied by the appropriate monitoring information.
- 5.9 Payment will not be made in advance of need. If the PCC reasonably believes that payment is being made in advance of need, the PCC may change the timing and/or the amount of any payments.
- 5.10 Public Health Suffolk will formally report on progress including financial monitoring and outcomes of projects delivered to the PCC's public accountability meetings.
- 5.11 An end of year report on the award of grants and outcomes shall be presented at the Accountability and Performance Panel on 16 June 2015.
- 5.12 Public Health Suffolk must notify the PCC as soon as reasonably practicable if an underspend is forecast and any underspend must be returned to the PCC.
- 5.13 By accepting the award from the PCC, Public Health Suffolk makes a commitment to acknowledge the PCC's support publicly and must acknowledge their funding from the PCC in all their promotional work. Any recipients of funding must display the PCC's logo in all publicity for the life of the initiative.
- 5.14 Public Health Suffolk shall ensure that third party recipients have adequate insurance coverage (including but not limited to public liability insurance) in place and shall provide evidence of such insurance to the PCC on request.

- 5.15 The PCC accepts no liability to Public Health Suffolk or any third party recipients for any costs, claims, damage or losses, however they are incurred, except for to the extent that they arise from personal injury or death which is caused by the PCC's negligence.
- 5.16 Public Health Suffolk agrees to indemnify the PCC for any costs, claims, damages or losses which arise as a result of negligence by Public Health Suffolk or out of any breach of any of the conditions of award.

6 SERVICE AND FINANCIAL IMPLICATIONS

- 6.1 There should be service and financial benefits in terms of reduced costs and resource implications on the Constabulary as a direct result of the work of Public Health Suffolk in crime reduction and providing support to vulnerable people.

7 RISKS

- 7.1 There are no risks flowing from the consideration of this report.
- 7.2 Public Health Suffolk will be required to report on their assessment of risk in quarterly monitoring reports. Should there be any risk to the service being delivered, Public Health Suffolk is required to notify the PCC.

8 RECOMMENDATIONS

- 8.1 It is recommended that the PCC approves a grant of £97,118.50 for the period 1 April 2014 to 31 March 2015 to Public Health Suffolk and that the grant is funded from the PCC's Police and Crime Plan Fund.

ORIGINATOR CHECKLIST (MUST BE COMPLETED)	PLEASE STATE 'YES' OR 'NO'
Has legal advice been sought on this submission?	YES
Has the PCC's Chief Finance Officer been consulted?	YES
Have equality, diversity and human rights implications been considered including equality analysis, as appropriate?	YES
Have human resource implications been considered?	YES
Is the recommendation consistent with the objectives in the Police and Crime Plan?	YES
Has consultation been undertaken with people or agencies likely to be affected by the recommendation?	YES
Has communications advice been sought on areas of likely media interest and how they might be managed?	YES
In relation to the above, have all relevant issues been highlighted in the 'other implications and risks' section of the submission?	YES
Have all relevant ethical factors been taken into consideration in developing this submission?	YES

APPROVAL TO SUBMIT TO THE DECISION-MAKER

Chief Executive

I am satisfied that relevant advice has been taken into account in the preparation of the report and that this is an appropriate request to be submitted to the Police and Crime Commissioner.

Signature: 

Date 9 October 2014

