

ORIGINATOR: ASSISTANT CHIEF OFFICER

PAPER NO: AP26/02

SUBMITTED TO: ACCOUNTABILITY AND PERFORMANCE PANEL – 16 JANUARY 2025

SUBJECT: REVENUE AND CAPITAL MONITORING AS AT 30 NOVEMBER 2025

SUMMARY:

1. This report supports theme 1: an efficient and effective police force for Suffolk in the PCC's police and crime plan. It presents the financial overview of the PCC Revenue Budget, Constabulary Revenue Budget and Capital Budget and Investments and Reserves as at 30 November 2025.
2. The Group is forecasting a revenue underspend of £3.795m, comprising of underspends within the Constabulary of £3.668m, Capital Financing of £0.111m and OPCC of £0.016m.
3. The capital position is currently forecast to underspend by £6.122m.
4. This is a month 8 report presenting year-end outturn forecasts that are subject to change during the financial year.

RECOMMENDATION:

1. The PCC is asked to consider the progress made by the Constabulary and raise issues with the Chief Constable as appropriate to the PCC's role in holding the Chief Constable to account.

1. OVERVIEW

1.1 Based on the position as at 30 November 2025, the Suffolk Group Revenue Budget is forecast to underspend by £3.795m at year end (Appendix A) and its capital budget is forecast to underspend by £6.122m at year end.

1.2 The high-level summary is as follows:

	Budget 2025/26	Outturn 2025/26	(Over)/ Under Spend
	£000	£000	£000
Officer of the Police and Crime Commissioner for Suffolk	1,173	1,157	16
PCC Commissioning	1,053	1,053	-
Transfer from Reserves	(193)	(193)	-
PCC Commissioning (net)	860	860	-
Chief Constable Operational Spending	182,746	179,078	3,668
Transfer from Reserves (Constabulary)	(290)	(290)	-
Chief Constable Operational Spending (net)	182,456	178,788	3,668
Capital Financing	8,730	8,619	111
Transfer from Reserves	(5,085)	(5,085)	-
Capital Financing (net)	3,645	3,534	111
Specific Government Grants	(16,019)	(16,019)	-
Transfer to Reserves	280	280	-
Total Revenue Expenditure	172,395	168,600	3,795
Capital Expenditure	15,315	9,193	6,122

2 PCC REVENUE BUDGET

2.1 The Office of the PCC Budget for 2025/26 is £1,172k (Appendix A (i)). The budget reflects an increase of £20,720 due to the inflationary pay award in September 2025. The forecast year-end position is an underspend of £16k due to vacancies (4k), transport costs (£1k) and surplus income (£37k), offset by additional property costs (£12k) and supplies and services costs (£14k).

2.2 The Police and Crime Commissioner's (PCC) Commissioning budget is £3.2m in total for 2025/26. Appendix A (ii) reflects:

2.3 Funding of £1.6m provided by the Ministry of Justice for 2025/26. The budget has been allocated to the following purposes:

- £841k Core Grant funding for victim services. This funding is allocated to the Norfolk and Suffolk Victim Care Service, the Suffolk Independent Domestic Violence Advisor (IDVA) service and specialist services to support victims of Child Sexual Abuse.
- £163k for additional IDVAs and £336k for Independent Sexual Violence Advisors (ISVAs).
- £292k for specialist services supporting victims Domestic Abuse (DA) and Sexual Violence (SV).

2.4 The PCC commissioning budget of £860k supports crime and disorder reduction and additional victim services. As in previous years, £300k has been allocated to the PCC Fund, providing small grants to charities and voluntary sector organisations for crime and disorder reduction purposes.

2.5 In addition the following Home Office grant income has been secured for 2025/26:

- An extension (Year 3) of the Home Office grant for local delivery of DA Perpetrator Programmes utilising funding of £332k. This funding will contribute to activity undertaken by the Constabulary's DA Perpetrator Unit; support delivery of the Venta programme delivered by local charity Iceni and provide additional victim support.
- Funding of £397k for specified authorities for delivery of the Serious Violence Duty in the year to 31st March 2026. Specified authorities must decide how to spend the funding in relation to delivering the duty. The PCC will claim against the grant within the year for specified authorities, following approval by the Suffolk Serious Violence Duty Partnership.

2.6 The PCC intends to utilise the Crime and Disorder Reduction reserve this year to support the new contract mobilisation costs for Norfolk and Suffolk Victim Care (up to £74k), cost pressures on the IDVA service due to National Insurance Contribution increases (up to £15k), six months delivery of the standard risk domestic abuse service (£46k) and a contribution to the Suffolk Futures Fund (£80k).

3 CONSTABULARY REVENUE BUDGET

3.1 The total Constabulary Revenue Budget forecasts a year-end underspend of £3.668m as at month 8 (see detail in Appendix A (iii)). The main variances from budget producing the current forecast underspend are explained below.

	Budget 2025/26	Forecast 2025/26	(Over)/ Under Spend
	£000	£000	£000
Pay Related Costs	154,358	153,788	570
Other Employee Costs	2,157	2,125	32
Property Related Costs	11,532	10,833	699
Transport	3,164	3,020	144
Supplies and Services	16,042	15,842	201
Third Party Payments	3,043	3,039	4
Corporate including contingency and inflation	2,644	2,244	400
Income	(10,195)	(11,813)	1,619
Total	182,746	179,078	3,668

3.2 Pay Related Costs

3.2.1 The forecast underspend of £0.602m includes reduced officer costs based on the officer FTE for the year offset by additional police and staff overtime and police injury pension.

3.2.2 This position includes costs to maintain officer numbers as part of the government's commitment to increase police officers nationally by twenty thousand. The Home Office have provided a specific grant of £3.152m which is ringfenced and is accessed only if the Constabulary maintains its officer headcount at or above 1,425 which is the agreed baseline including its share of the 20,000 national additional officers. Furthermore, Suffolk is eligible for funding £1.159m for 22 officers within the maintenance headcount, see paragraph 5.1.

3.2.3 In addition, Suffolk will receive a share of £200m in respect of the Neighbourhood Policing Guarantee (NPG), the government's initiative launched as part of the Safer Streets Mission. A specific Home Office grant of £1.801m is available to support additional costs in respect of 17 new police officers and 9 members of staff to allow officers to be redeployed into community policing roles.

3.3 Other Non-Pay Costs

3.3.1 The forecast underspend of £1.447m primarily relates to lower energy costs, vehicle repairs and ICT costs than budgeted, offset by forecast overspends in grounds maintenance, travel, subsistence and insurance costs.

3.4 Income

3.4.1 The forecast surplus of £1.619m includes additional income as a result of investment interest and fees and charges (Firearms licensing fees and charges for police services).

4 CAPITAL FINANCING

4.1 The forecast underspend of £0.111m relates to lower interest payments due to be charged than budgeted.

5 SAVINGS

5.1 The total planned savings requirement for 2025/26 is £3.594m with budgets having been reduced in line with the agreed savings profiles set out in the MTFP. Delivery of these savings is on target.

6 SPECIFIC GRANTS

6.1 The budget of £16.019m relates to Home Office funding for PFI and other specific grants. It is anticipated that these grants will be received in full. This includes the additional recruitment top up grant of £1.159m for 22 officers and the Neighbourhood Policing Guarantee grant of £1.801m. The PUP grant of £3.152m will be received assuming the maintenance headcount of 1,425 is reached. Headcount of 1,446 was achieved as at 30 September 2025, 21 above the target, and the workforce plan assumes headcount of 1468 as at 31 March 2026, 43 above the target, therefore the full PUP grant is forecast.

7 TRANSFERS TO AND FROM RESERVES

7.1 The budgeted transfer from reserves is summarised in the table below.

Use of Reserves	Budget	Actual	Variance
Capital Programme Funding from Reserves	(5,085)	(5,085)	-
Transfer from Carry Forward Reserve	(290)	(290)	-
Transfer from PCC Commissioning Reserve	(193)	(193)	-
Transfer to General Reserve	280	280	-
Net transfer from Reserves	(5,288)	(5,288)	-

8. CAPITAL PROGRAMME

8.1 The capital budget for 2025/26 is £15.315m, comprising the current programme of approved schemes of £4.495m and slippage from 2024/25 of £1.605m, plus transfer from Table B for DFU storage expansion (£0.109m), Intranet Upgrade (£0.022m), Digital Asset Management System (£0.022m), Learning and Development Accommodation (£0.304m), training scenario equipment (£0.125m), Data Warehousing (£0.025m), Digital Forensics Software (£0.086m), Data Management and Exploitation Programme (£0.022m) and PHQ Modernisation (£8.500m). A summary of capital schemes is provided at Appendix B.

8.2 The position at year end is forecast to be underspent by £6.122m, primarily due to slippage of the recently approved purchase of Landmark House into next financial year, which is currently jointly owned by the PCC and Suffolk County Council. The slippage will fund the required refurbishment in advance of relocating Public Contact Management functions.

	Budget 2025/26	Forecast 2025/26	(Over)/ Under Spend
	£000	£000	£000
Slippage from 2024/25	1,605		
Table A – schemes approved for immediate start 1 April 2025	13,710		
Total Capital Programme	15,315	9,193	6,122
Table B – schemes requiring a business case or further report to PCC(s) for approval	3,456		
Total	18,771		

9. INVESTMENTS AND PRUDENTIAL INDICATORS

9.1 At the end of November, investments totalled £51.2m, the breakdown of which is provided below.

OUTSTANDING AMOUNTS BY GROUP				
LIMITS		BALANCE	RATE	MATURITY DATE
£10,000,000	Lloyds Bank	£7,416,708	3.77%	-
£10,000,000	Barclays Bank	£0	-	-
£10,000,000	Santander UK	£250,000	2.06%	-
£10,000,000	Al Rayan Bank	£10,000,000	4.25%	05/01/26
£10,000,000	Goldman Sachs	£5,000,000	4.12%	07/01/26
	Goldman Sachs	£5,000,000	4.13%	05/01/26
£10,000,000	DBS Bank Ltd	£7,000,000	4.15%	10/03/26
	DBS Bank Ltd	£3,000,000	4.19%	07/01/26
£10,000,000	CCLA	£3,500,000	4.00%	-
£10,000,000	Skipton Building Society	£10,000,000	4.12%	15/12/25
	TOTAL	£51,166,708		

10. FINANCIAL IMPLICATIONS

10.1 As per the report.

11. OTHER IMPLICATIONS AND RISK

11.1 There are no other implications and risks.

Appendix A

Corporate Monitoring Report at 30 November 2025 SUFFOLK GROUP				
	Budget 2025/26	Actual Year to Date	Full year Forecast Outturn	(Over)/ Under Spend
	£000	£000	£000	£000
Pay and Employment Costs	155,224	101,419	154,650	574
Other Employee Costs	2,163	1,170	2,130	33
Property Related	11,534	6,047	10,847	687
Transport Related	3,174	2,040	3,029	145
Supplies and Services	19,755	12,905	19,569	187
Third Party Payments	3,043	1,268	3,039	4
Capital Financing	8,730	146	8,619	111
Contingencies	2,875	-	2,475	400
Movement to / from Reserves	(5,288)	-	(5,288)	-
TOTAL EXPENDITURE	201,210	124,996	199,070	2,140
Grant, Trading and Reimbursed Income	(28,815)	(14,997)	(30,471)	1,656
TOTAL INCOME	(28,815)	(14,997)	(30,471)	1,656
NET INCOME/EXPENDITURE	172,395	109,999	168,600	3,795

Appendix A (i)

Corporate Monitoring Report at 30 November 2025 SUFFOLK PCC				
OPCC SUMMARY OF INCOME AND EXPENDITURE				
	Budget 2025/26	Actual Year to Date	Full year Forecast Outturn	(Over)/ Under Spend
	£000	£000	£000	£000
Pay and Employment Costs	866	551	862	4
Other Employee Costs	5	3	5	-
Property Related	2	4	14	(12)
Transport Related	10	1	9	1
Supplies and Services	251	98	265	(14)
Contingencies	38	-	38	-
Total OPCC	1,173	657	1,193	(21)
Movement to / from Reserves	(5,288)	-	(5,288)	-
TOTAL EXPENDITURE	(4,116)	657	(4,095)	(21)
TOTAL INCOME	(16,019)	(8,946)	(16,055)	37
NET INCOME/EXPENDITURE	(20,134)	(8,288)	(20,150)	16

Appendix A (ii)

Corporate Monitoring Report at 30 November 2025 SUFFOLK PCC				
COMMISSIONING SUMMARY OF INCOME AND EXPENDITURE				
	Budget 2025/26	Actual Year to Date	Full Year Forecast Outturn	(Over)/ Under spend
	£000	£000	£000	£000
Supplies and Services	3,462	1,658	3,642	-
Third Party Payments	-	29	-	-
TOTAL EXPENDITURE	3,462	1,687	3,642	-
TOTAL INCOME	(2,602)	(1,196)	(2,602)	-
NET INCOME/EXPENDITURE	860	491	860	-

Corporate Monitoring Report at 30 November 2025 Suffolk Constabulary				
CONSTABULARY SUMMARY OF INCOME AND EXPENDITURE				
	Budget 2025/26	Actual Year to Date	Forecast Outturn	(Over)/ Under Spend
	£000	£000	£000	£000
Pay and Employment Costs	154,358	100,868	153,788	570
Other Employee Costs	2,157	1,167	2,125	32
Property Related	11,532	6,043	10,833	699
Transport Related	3,164	2,039	3,020	144
Supplies and Services	16,042	11,149	15,842	201
Third Party Payments	3,043	1,239	3,039	4
Capital Financing	8,730	146	8,619	111
Contingencies	2,837	-	2,437	400
TOTAL EXPENDITURE	201,864	122,652	199,703	2,160
Grant, Trading and Reimbursed Income	(10,195)	(4,855)	(11,813)	1,619
TOTAL INCOME	(10,195)	(4,855)	(11,813)	1,619
NET INCOME/EXPENDITURE	191,669	117,797	187,890	3,779

Appendix B

CONSTABULARY SUMMARY OF CAPITAL EXPENDITURE					
Monitoring Summary 2025/26					
	Slippage from 2024/25	Current Budget - Table A	Total Budget	Forecast Outturn	(Over)/ Under Spend
	£000	£000	£000	£000	£000
Estates	691	5,040	5,731	3,681	2,050
Information, Communication and Technology	200	4,657	4,857	957	3,900
Vehicles and Equipment	153	1,708	1,861	1,861	-
Joint Schemes	560	2,305	2,866	2,694	172
Total	1,605	13,710	15,315	9,193	6,122

SUFFOLK ONLY												
PROJECT	Requested Slippage (24/25)	Budget (Table A)	Budget (Table B)	Current Budget (Slippage & Table A)	Actual	Commitments	Outturn	Under/Over(-)	Table A Slippage	Table B Slippage	Approved Business Case	
Estates												
Carbon Management	35,212	110,000	-	145,212	9,854	33,589	145,212	-	-	-	-	
PHQ Review	-	-	161,000	-	-	11,500	-	-	-	-	-	
Estates Downsizing - Stowmarket	-	-	-	-	-	-	-	-	-	-	-	
Estates Downsizing - Mildenhall Hub	-	-	-	-	(47,171)	47,171	-	-	-	-	700,000	
Estates Downsizing - Sudbury	-	-	66,671	-	-	395	-	-	-	60,000	-	
Martlesham PHQ - L&D Accommodation	-	304,000	29,000	304,000	238,824	64,541	303,364	636	-	-	-	
SARC Improvements	655,789	-	-	655,789	804,607	27,367	731,974	(76,185)	-	-	-	
Operational Accommodation	-	-	200,000	-	-	-	-	-	-	200,000	-	
PHQ Modernisation	-	4,626,000	-	4,626,000	-	-	2,500,000	2,126,000	2,126,000	-	-	
Major Planned Maintenance Works	-	-	270,941	-	-	-	-	-	-	270,000	-	
PSU Review	-	-	750,000	-	-	-	-	-	-	750,000	-	
SALTO Renewals	-	-	33,000	-	-	-	-	-	-	-	-	
	691,001	5,040,000	1,510,612	5,731,001	1,006,113	184,562	3,680,550	2,050,451	2,126,000	1,280,000	700,000	
ICT												
ICT Replacements - Desktop Services	200,000	728,616	-	928,616	322,654	4,351	928,616	-	-	-	-	
ICT Replacements - Communications	-	54,000	-	54,000	2,803	-	29,000	25,000	-	-	-	
ICT (Landmark House)	-	3,874,000	-	3,874,000	-	-	-	3,874,000	3,874,000	-	-	
	200,000	4,656,616	-	4,856,616	325,457	4,351	957,616	3,899,000	3,874,000	-	-	
Equipment & Vehicles												
Vehicle Replacements	153,338	1,533,000	-	1,686,338	1,081,686	544,277	1,686,338	-	-	-	-	
ANPR Vehicle Kit Refresh	-	50,000	-	50,000	-	-	50,000	-	-	-	-	
	153,338	1,583,000	0	1,736,338	1,081,686	544,277	1,736,338	0	0	0	0	
Grant & Additional Revenue Funding												
Training Scenario Equipment Sfk	-	125,000	-	125,000	98,602	-	125,000	-	-	-	-	
Athena	-	-	125,723	-	-	-	-	-	-	-	-	
Vehicles Revenue Funded	-	-	-	-	8,750	-	-	-	-	-	-	
Sizewell C Vehicles and Equipment	-	-	-	-	1,461	33,866	-	-	-	-	-	
Suffolk Safecam Reserve - Vehicles and Equipment	-	-	-	-	101,970	31,995	-	-	-	-	-	
Sfk Grant Funded Vehicles	-	-	-	-	-	101,496	-	-	-	-	-	
	-	125,000	125,723	125,000	210,783	167,357	125,000	-	-	-	-	
	1,044,339	11,404,616	1,636,335	12,448,955	2,624,039	900,547	6,499,504	5,949,451	6,000,000	1,280,000	700,000	
Suffolk Capital Projects	1,044,339	11,404,616	1,636,335	12,448,955	2,624,039	900,547	6,499,504	5,949,451	6,000,000	1,280,000		
Suffolk Share of Joint Projects	560,346	2,305,257	1,820,102	2,865,603	756,947	47,055	2,693,713	171,890	130,800	422,484		
	1,604,685	13,709,873	3,456,437	15,314,558	3,380,985	947,601	9,193,218	6,121,340	6,130,800	1,702,484		
	18,770,995											

Appendix C (ii)

PROJECT	Requested Slippage (24/25)	JOINT									Table A Slippage	Table B Slippage
		Budget (Table A)	Budget (Table B)	Current Budget (Slippage & Table A)	Actual	Commitments	Outturn	Under/Over(-)				
ICT												
Joint ICT Replacements - Servers	148,839	985,000	-	1,133,839	748,823	263,543	1,133,839	-	-	-	-	-
ICT Replacements - Network	402,374	648,556	-	1,050,930	220,023	187,571	750,930	300,000	200,000	-	-	-
Microwave Refresh	21,524	31,600	-	53,124	26,137	349	53,124	-	-	-	-	-
ANPR Cameras	-	112,500	-	112,500	-	-	112,500	-	-	-	-	-
CCR Telephony	-	-	-	-	-	35,221	-	-	-	-	-	-
Video Conferencing	-	25,000	-	25,000	4,266	0	25,000	-	-	-	-	-
Digital Recording/Streaming	-	-	24,000	-	-	-	-	-	-	-	-	-
Mobile Device Replacement Programme	47,525	1,500,000	-	1,547,525	678,510	268,990	1,467,525	80,000	80,000	-	-	-
BWV Device Replacement Programme	-	898,023	-	898,023	-	-	898,023	-	-	-	-	-
Mobile Workflow	206,470	-	56,330	206,470	57,747	110,367	206,470	-	-	-	-	-
Digital Asset Management System & BRC	-	50,000	-	50,000	-	-	50,000	-	-	-	-	-
DFU Storage Expansion	-	250,000	900,000	250,000	240	7,324	250,000	-	-	-	200,000	-
ERP Upgrade Project	23,000	-	-	23,000	11,875	9,363	23,000	-	-	-	-	-
Access Management Software	30,000	-	10,000	30,000	-	-	10,000	20,000	20,000	20,000	-	-
DMS Upgrade	32,180	-	25,000	32,180	23,132	1,443	32,180	-	-	-	-	-
Skills Module	-	-	100,000	-	-	-	-	-	-	-	-	-
ESN	-	-	30,920	-	24,570	-	-	-	-	-	-	-
eRecruitment	-	-	10,000	-	-	8,000	-	-	-	-	-	-
E-PDR	-	-	-	-	8,371	-	8,371	(8,371)	-	-	-	-
Intranet Upgrade	-	50,000	-	50,000	-	-	50,000	-	-	-	-	-
Incident Management Software Upgrade	15,286	-	376,995	15,286	9,215	87,063	15,286	-	-	-	-	-
CDG Phase 2 - Data Warehousing	-	59,507	-	59,507	-	-	59,507	-	-	-	-	-
Learning Management System (LMS)	-	-	-	-	-	68,490	-	-	-	-	-	-
Automatic Vehicle Location System (AVLS)	-	206,000	-	206,000	208,649	780	208,649	(2,649)	-	-	-	-
ICCS Tech Refresh	358,000	-	-	358,000	357,737	30	357,737	263	-	-	-	-
ePMS (Electronic Property Management System)	-	125,400	-	125,400	38,607	67,745	120,400	5,000	-	-	-	-
LACE Software Replacement 25/26	-	130,700	-	130,700	-	-	130,700	-	-	-	-	-
Digital Forensics Cloud Archive Solution	-	-	-	-	-	-	-	-	-	-	-	-
Digital Forensics Triage Tool	-	165,000	-	165,000	156,780	-	165,000	-	-	-	-	-
Data Management and Analysis Programme	-	50,000	50,000	50,000	-	-	50,000	-	-	-	50,000	-
Docker	-	-	20,000	-	-	-	-	-	-	-	20,000	-
Large Language Modelling	-	-	50,000	-	-	-	-	-	-	-	50,000	-
MS Project Online Expansion	-	-	10,000	-	-	-	-	-	-	-	-	-
Efficiency Initiatives Various	-	-	1,350,000	-	-	-	-	-	-	-	-	-
Victim Journey/Proactive Engagement	-	-	600,000	-	-	-	-	-	-	-	600,000	-
Digital Investigations	-	-	304,300	-	-	-	-	-	-	-	-	-
Equipment & Other												
Public Order Shields	-	-	78,000	-	-	-	-	-	-	-	-	-
Firearms Various	-	-	179,000	-	-	-	-	-	-	-	49,000	-
Grant & Additional Revenue Funding												
Operational Equipment Revenue Funded	-	-	-	-	1,075	5	-	-	-	-	-	-
TOTAL	1,285,198	5,287,286	4,174,545	6,572,484	2,575,757	1,116,283	6,178,241	394,243	300,000	969,000		
Joint Capital Projects Norfolk	724,852	2,982,029	2,354,443	3,706,881	1,818,810	1,069,229	3,484,528	222,353	169,200	546,516		
Joint Capital Projects Suffolk	560,346	2,305,257	1,820,102	2,865,603	756,947	47,055	2,693,713	171,890	130,800	422,484		
	1,285,198	5,287,286	4,174,545	6,572,484	2,575,757	1,116,283	6,178,241	394,243	300,000	969,000		
				6,572,484								