

ORIGINATOR: ASSISTANT CHIEF OFFICER

PAPER NO: AP25/45

SUBMITTED TO: ACCOUNTABILITY AND PERFORMANCE PANEL – 21 NOVEMBER 2025

SUBJECT: REVENUE AND CAPITAL MONITORING AS AT 30 SEPTEMBER 2025

SUMMARY:

1. This report supports theme 1: an efficient and effective police force for Suffolk in the PCC's police and crime plan. It presents the financial overview of the PCC Revenue Budget, Constabulary Revenue Budget and Capital Budget and Investments and Reserves as at 30 September 2025.
2. The Group is forecasting a revenue underspend of £3.465m, comprising of underspends within the Constabulary of £3.312m, Capital Financing of £0.111m and OPCC of £0.042m.
3. The capital position is currently forecast to be on target.
4. This is a month 6 report presenting year-end outturn forecasts that are subject to change during the financial year.

RECOMMENDATION:

1. The PCC is asked to consider the progress made by the Constabulary and raise issues with the Chief Constable as appropriate to the PCC's role in holding the Chief Constable to account.

1. OVERVIEW

1.1 Based on the position as at 30 September 2025, the Suffolk Group Revenue Budget is forecast to underspend by £3.465m at year end (Appendix A) and its capital budget is forecast to be on target at year end.

1.2 The high-level summary is as follows:

	Budget 2025/26 £000	Outturn 2025/26 £000	(Over)/ Under Spend £000
Officer of the Police and Crime Commissioner for Suffolk	1,152	1,110	42
PCC Commissioning	1,053	1,053	-
Transfer from Reserves	(193)	(193)	-
PCC Commissioning (net)	860	860	-
Chief Constable Operational Spending	182,745	179,433	3,312
Transfer from Reserves (Constabulary)	(290)	(290)	-
Chief Constable Operational Spending (net)	182,455	179,143	3,312
Capital Financing	8,772	8,660	111
Transfer from Reserves	(5,085)	(5,085)	-
Capital Financing (net)	3,687	3,575	111
Specific Government Grants	(16,038)	(16,038)	-
Transfer to Reserves	280	280	-
Total Revenue Expenditure	172,395	168,930	3,465
Capital Expenditure	6,793	6,793	-

2 PCC REVENUE BUDGET

- 2.1 The Office of the PCC Budget for 2025/26 is £1,152k (Appendix A (i)). The forecast year-end position is an underspend of £42k due to vacancies (£8k), supplies and services costs (£6k) and surplus income (£37k), offset by additional property costs (£9k).
- 2.2 The Police and Crime Commissioner's (PCC) Commissioning budget is £3.2m in total for 2025/26. Appendix A (ii) reflects:
- 2.3 Funding of £1.6m provided by the Ministry of Justice for 2025/26. The budget has been allocated to the following purposes:
- £841k Core Grant funding for victim services. This funding is allocated to the Norfolk and Suffolk Victim Care Service, the Suffolk Independent Domestic Violence Advisor (IDVA) service and specialist services to support victims of Child Sexual Abuse.
 - £163k for additional IDVAs and £336k for Independent Sexual Violence Advisors (ISVAs).
 - £292k for specialist services supporting victims Domestic Abuse (DA) and Sexual Violence (SV).
- 2.4 The PCC commissioning budget of £860k supports crime and disorder reduction and additional victim services. As in previous years, £300k has been allocated to the PCC Fund, providing small grants to charities and voluntary sector organisations for crime and disorder reduction purposes.
- 2.5 In addition the following Home Office grant income has been secured for 2025/26:
- An extension (Year 3) of the Home Office grant for local delivery of DA Perpetrator Programmes utilising funding of £332k. This funding will contribute to activity undertaken by the Constabulary's DA Perpetrator Unit; support delivery of the Venta programme delivered by local charity Icenl and provide additional victim support.
 - Funding of £397k for specified authorities for delivery of the Serious Violence Duty in the year to 31st March 2026. Specified authorities must decide how to spend the funding in relation to delivering the duty. The PCC will claim against the grant within the year for specified authorities, following approval by the Suffolk Serious Violence Duty Partnership.
- 2.6 The PCC intends to utilise the Crime and Disorder Reduction reserve this year to support the new contract mobilisation costs for Norfolk and Suffolk Victim Care (up to £74k), cost pressures on the IDVA service due to National Insurance Contribution increases (£15k), six months delivery of the standard risk domestic abuse service (£46k) and a contribution to the Suffolk Futures Fund (£80k).

3 CONSTABULARY REVENUE BUDGET

- 3.1 The total Constabulary Revenue Budget forecasts a year-end underspend of £3.312m as at month 6 (see detail in Appendix A (iii)). The main variances from budget producing the current forecast underspend are explained below.

	Budget 2025/26	Forecast 2025/26	(Over)/ Under Spend
	£000	£000	£000
Pay Related Costs	153,018	152,464	554
Other Employee Costs	2,022	1,975	47
Property Related Costs	11,553	11,080	472
Transport	3,156	2,962	193
Supplies and Services	15,991	15,976	15
Third Party Payments	3,077	3,076	1
Corporate including contingency and inflation	4,045	3,645	400
Income	(10,117)	(11,746)	1,629
Total	182,745	179,433	3,312

3.2 Pay Related Costs

- 3.2.1 The forecast underspend of £0.601m includes reduced officer costs based on the officer FTE for the year offset by additional police and staff overtime.
- 3.2.2 This position includes costs to maintain officer numbers as part of the government's commitment to increase police officers nationally by twenty thousand. The Home Office have provided a specific grant of £3.152m which is ringfenced and is accessed only if the Constabulary maintains its officer headcount at or above 1,425 which is the agreed baseline including its share of the 20,000 national additional officers. Furthermore, Suffolk is eligible for funding £1.159m for 22 officers within the maintenance headcount, see paragraph 5.1.
- 3.2.3 In addition, Suffolk will receive a share of £200m in respect of the Neighbourhood Policing Guarantee (NPG), the government's initiative launched as part of the Safer Streets Mission. A specific Home Office grant of £1.801m is available to support additional costs in respect of 17 new police officers and 9 members of staff to allow officers to be redeployed into community policing roles.

3.3 Other Non-Pay Costs

- 3.3.1 The forecast underspend of £1.082m primarily relates to lower energy costs, vehicle fuel, vehicle repairs and ICT costs than budgeted, offset by forecast overspends in travel and subsistence and insurance costs.

3.4 Income

- 3.4.1 The forecast surplus of £1.629m includes additional income as a result of investment interest and fees and charges (Firearms licensing fees and charges for police services).

4 CAPITAL FINANCING

- 4.1 The forecast underspend of £0.111m relates to lower interest payments due to be charged than budgeted.

5 SAVINGS

- 5.1 The total planned savings requirement for 2025/26 is £3.594m with budgets having been reduced in line with the agreed savings profiles set out in the MTFP. Delivery of these savings is on target.

6 SPECIFIC GRANTS

- 6.1 The budget of £16.038m relates to Home Office funding for PFI and other specific grants. It is anticipated that these grants will be received in full. This includes the additional recruitment top up grant of £1.159m for 22 officers and the Neighbourhood Policing Guarantee grant of £1.801m. The PUP grant of £3.152m will be received assuming the maintenance headcount of 1,425 is reached. Headcount of 1,446 was achieved as at 30 September 2025, 21 above the target, and the workforce plan assumes headcount of 1459 as at 31 March 2026, 34 above the target, therefore the full PUP grant is forecast.

7 TRANSFERS TO AND FROM RESERVES

- 7.1 The budgeted transfer from reserves is summarised in the table below.

Use of Reserves	Budget	Actual	Variance
Capital Programme Funding from Reserves	(5,085)	(5,085)	-
Transfer from Carry Forward Reserve	(290)	(290)	-
Transfer from PCC Commissioning Reserve	(193)	(193)	-
Transfer to General Reserve	280	280	-
Net transfer from Reserves	(5,288)	(5,288)	-

8. CAPITAL PROGRAMME

- 8.1 The capital budget for 2025/26 is £6.793m, comprising the current programme of approved schemes of £4.495m and slippage from 2024/25 of £1.605m, plus transfer from Table B for DFU storage expansion (£0.109m), Intranet Upgrade (£0.022m), Digital Asset Management System (£0.022m), Learning and Development Accommodation (£0.304m), training scenario equipment (£0.125m), Data Warehousing (£0.025m) and Digital Forensics Software (£0.086m). A summary of capital schemes is provided at Appendix B.
- 8.2 The forecast position at year end is currently on target.

	Budget 2025/26	Forecast 2025/26	(Over)/ Under Spend
	£000	£000	£000
Slippage from 2024/25	1,605		
Table A – schemes approved for immediate start 1 April 2025	5,102		
Total Capital Programme	6,793	6,793	-
Table B – schemes requiring a business case or further report to PCC(s) for approval	11,978		
Total	18,771		

9. INVESTMENTS AND PRUDENTIAL INDICATORS

- 9.1 At the end of September, investments totalled £55.6m, the breakdown of which is provided below.

OUTSTANDING AMOUNTS BY GROUP				
LIMITS		BALANCE	RATE	MATURITY DATE
£10,000,000	Lloyds Bank	£8,333,829	3.77%	-
£10,000,000	Barclays Bank	£2,000,000	2.90%	-
£10,000,000	Santander UK	£250,000	2.06%	-
£10,000,000	Al Rayan Bank	£10,000,000	4.25%	05/01/26
£10,000,000	Goldman Sachs	£5,000,000	4.12%	07/01/26
	Goldman Sachs	£5,000,000	4.13%	05/01/26
£10,000,000	DBS Bank Ltd	£7,000,000	4.15%	10/03/26
	DBS Bank Ltd	£3,000,000	4.19%	07/01/26
£10,000,000	CCLA	£5,000,000	4.22%	-
£10,000,000	Skipton Building Society	£10,000,000	4.12%	15/12/25
	TOTAL	£55,583,829		

10. FINANCIAL IMPLICATIONS

- 10.1 As per the report.

11. OTHER IMPLICATIONS AND RISK

- 11.1 There are no other implications and risks.

Corporate Monitoring Report at 30 September 2025 SUFFOLK GROUP FULL SUMMARY OF INCOME AND EXPENDITURE				
	Budget 2025/26	Actual Year to Date	Full year Forecast Outturn	(Over)/ Under Spend
	£000	£000	£000	£000
Pay and Employment Costs	153,863	74,728	153,302	562
Other Employee Costs	2,028	829	1,981	46
Property Related	11,555	4,300	11,091	463
Transport Related	3,165	1,303	2,971	194
Supplies and Services	19,464	10,563	19,443	22
Third Party Payments	3,077	1,558	3,076	1
Capital Financing	8,772	25	8,660	111
Contingencies	4,276	-	3,876	400
Movement to / from Reserves	(5,288)	-	(5,288)	-
TOTAL EXPENDITURE	200,912	93,305	199,113	1,799
Grant, Trading and Reimbursed Income	(28,517)	(11,259)	(30,183)	1,666
TOTAL INCOME	(28,517)	(11,259)	(30,183)	1,666
NET INCOME/EXPENDITURE	172,395	82,046	168,930	3,465

Appendix A (i)

Corporate Monitoring Report at 30 September 2025 SUFFOLK PCC				
OPCC SUMMARY OF INCOME AND EXPENDITURE				
	Budget 2025/26	Actual Year to Date	Full year Forecast Outturn	(Over)/ Under Spend
	£000	£000	£000	£000
Pay and Employment Costs	846	406	838	8
Other Employee Costs	5	3	6	(1)
Property Related	2	1	11	(9)
Transport Related	10	-	9	1
Supplies and Services	251	33	245	6
Contingencies	38	-	38	-
Total OPCC	1,152	444	1,147	5
Movement to / from Reserves	(5,288)	-	(5,288)	-
TOTAL EXPENDITURE	(4,136)	444	(4,142)	5
TOTAL INCOME	(16,038)	(6,891)	(16,075)	37
NET INCOME/EXPENDITURE	(20,175)	(6,447)	(20,217)	42

Appendix A (ii)

Corporate Monitoring Report at 30 September 2025 SUFFOLK PCC				
COMMISSIONING SUMMARY OF INCOME AND EXPENDITURE				
	Budget 2025/26	Actual Year to Date	Full Year Forecast Outturn	(Over)/ Under spend
	£000	£000	£000	£000
Supplies and Services	3,222	1,089	3,222	-
Third Party Payments	-	19	-	-
TOTAL EXPENDITURE	3,222	1,108	3,222	-
TOTAL INCOME	(2,362)	(960)	(2,362)	-
NET INCOME/EXPENDITURE	860	148	860	-

Corporate Monitoring Report at 30 September 2025 Suffolk Constabulary CONSTABULARY SUMMARY OF INCOME AND EXPENDITURE				
	Budget 2025/26	Actual Year to Date	Forecast Outturn	(Over)/ Under Spend
	£000	£000	£000	£000
Pay and Employment Costs	153,018	74,322	152,464	554
Other Employee Costs	2,022	826	1,975	47
Property Related	11,553	4,299	11,080	472
Transport Related	3,156	1,303	2,962	193
Supplies and Services	15,991	9,441	15,976	15
Third Party Payments	3,077	1,538	3,076	1
Capital Financing	8,772	25	8,660	111
Contingencies	4,238	-	3,838	400
TOTAL EXPENDITURE	201,827	91,753	200,032	1,795
Grant, Trading and Reimbursed Income	(10,117)	(3,408)	(11,746)	1,629
TOTAL INCOME	(10,117)	(3,408)	(11,746)	1,629
NET INCOME/EXPENDITURE	191,710	88,345	188,286	3,424

CONSTABULARY SUMMARY OF CAPITAL EXPENDITURE					
Monitoring Summary 2025/26					
	Slippage from 2024/25	Current Budget - Table A	Total Budget	Forecast Outturn	(Over)/ Under Spend
	£000	£000	£000	£000	£000
Estates	691	414	1,105	1,105	-
Information, Communication and Technology	200	833	1,033	1,033	-
Vehicles and Equipment	154	1,658	1,811	1,811	-
Joint Schemes	560	2,283	2,844	2,844	-
Total	1,605	5,188	6,793	6,793	-

SUFFOLK ONLY									
PROJECT	Requested Slippage (24/25)	Budget (Table A)	Budget (Table B)	Current Budget (Slippage & Table A)	Actual	Commitments	Outturn	Under / Over(-)	Approved Business Case
Estates									
Carbon Management	35,212	110,000	-	145,212	5,188	31,185	145,212	-	-
PHQ Review	-	-	161,000	-	-	11,500	-	-	-
Estates Downsizing - Stowmarket	-	-	-	-	-	24,294	-	-	-
Estates Downsizing - Mildenhall Hub	-	-	-	-	(47,171)	47,171	-	-	700,000
Estates Downsizing - Sudbury	-	-	66,671	-	-	395	-	-	-
Martlesham PHQ - L&D Accommodation	-	304,000	29,000	304,000	238,824	64,541	304,000	-	-
SARC Improvements	655,789	-	-	655,789	701,789	128,326	655,789	-	-
Operational Accommodation	-	-	200,000	-	-	-	-	-	-
PHQ Modernisation	-	-	4,626,000	-	-	-	-	-	-
Major Planned Maintenance Works	-	-	270,941	-	-	-	-	-	-
PSU Review	-	-	750,000	-	-	-	-	-	-
SALTO Renewals	-	-	33,000	-	-	-	-	-	-
	691,001	414,000	6,136,612	1,105,001	898,629	307,411	1,105,001	-	700,000
ICT									
ICT Replacements - Desktop Services	200,000	728,616	-	928,616	104,308	107,088	928,616	-	-
ICT Replacements - Communications	-	54,000	-	54,000	2,803	-	54,000	-	-
ANPR Vehicle Kit Refresh	-	50,000	-	50,000	-	-	50,000	-	-
ICT (Landmark House)	-	-	3,874,000	-	-	-	-	-	-
	200,000	832,616	3,874,000	1,032,616	107,111	107,088	1,032,616	-	-
Equipment & Vehicles									
Vehicle Replacements	153,338	1,533,000	-	1,686,338	331,289	1,126,187	1,686,338	-	-
	153,338	1,533,000	-	1,686,338	331,289	1,126,187	1,686,338	-	-
Grant & Additional Revenue Funding									
Training Scenario Equipment Sfk	-	125,000	-	125,000	98,602	-	125,000	-	-
Athena	-	-	125,723	-	-	-	-	-	-
Vehicles Revenue Funded	-	-	-	-	8,750	-	-	-	-
Sizewell C Vehicles and Equipment	-	-	-	-	1,402	31,582	-	-	-
	-	125,000	125,723	125,000	108,754	31,582	125,000	-	-
	1,044,339	2,904,616	10,136,335	3,948,955	1,445,782	1,572,269	3,948,955	-	700,000
Suffolk Capital Projects	1,044,339	2,904,616	10,136,335	3,948,955	1,445,782	1,572,269	3,948,955	-	
Suffolk Share of Joint Projects	560,346	2,283,457	1,841,902	2,843,803	130,219	222,783	2,843,803	-	
	1,604,685	5,188,073	11,978,237	6,792,758	1,576,001	1,795,052	6,792,758	-	
	18,770,995								

JOINT								
PROJECT	Requested Slippage (24/25)	Budget (Table A)	Budget (Table B)	Current Budget (Slippage & Table A)	Actual	Commitments	Outturn	Under / Over(-)
ICT								
Joint ICT Replacements - Servers	148,839	985,000	-	1,133,839	19,964	799,225	1,133,839	-
ICT Replacements - Network	402,374	648,556	-	1,050,930	127,795	127,620	1,050,930	-
Microwave Refresh	21,524	31,600	-	53,124	24,210	1,432	53,124	-
ANPR Cameras	-	112,500	-	112,500	-	-	112,500	-
CCR Telephony	-	-	-	-	-	35,221	-	-
Genie/Clearcore	-	-	-	-	-	-	-	-
Video Conferencing	-	25,000	-	25,000	1,038	0	25,000	-
Digital Recording/Streaming	-	-	24,000	-	-	-	-	-
Mobile Device Replacement Programme	47,525	1,500,000	-	1,547,525	541,443	7,732	1,547,525	-
BWV Device Replacement Programme	-	898,023	-	898,023	-	-	898,023	-
Mobile Workflow	206,470	-	56,330	206,470	57,747	104,723	206,470	-
Digital Asset Management System & BRC	-	50,000	-	50,000	-	-	50,000	-
DFU Storage Expansion	-	250,000	900,000	250,000	240	7,324	250,000	-
Tranman Refresh	-	-	-	-	-	-	-	-
ERP Upgrade Project	23,000	-	-	23,000	11,875	-	23,000	-
Access Management Software	30,000	-	10,000	30,000	-	-	30,000	-
DMS Upgrade	32,180	-	25,000	32,180	14,804	9,223	32,180	-
Skills Module	-	-	100,000	-	-	-	-	-
ESN	-	-	30,920	-	18,383	-	-	-
eRecruitment	-	-	10,000	-	-	8,000	-	-
E-PDR	-	-	-	-	8,371	-	-	-
Intranet Upgrade	-	50,000	-	50,000	-	-	50,000	-
Incident Management Software Upgrade	15,286	-	376,995	15,286	(9,624)	49,731	15,286	-
CDG Phase 2 - Data Warehousing	-	59,507	-	59,507	-	-	59,507	-
Learning Management System (LMS)	-	-	-	-	-	68,490	-	-
Automatic Vehicle Location System (AVLS)	-	206,000	-	206,000	207,605	1,825	206,000	-
ICCS Tech Refresh	358,000	-	-	358,000	268,303	89,464	358,000	-
ePMS (Electronic Property Management System)	-	125,400	-	125,400	28,607	77,745	125,400	-
LACE Software Replacement 25/26	-	130,700	-	130,700	-	-	130,700	-
Digital Forensics Cloud Archive Solution	-	-	-	-	-	-	-	-
Digital Forensics Triage Tool	-	165,000	-	165,000	-	156,780	165,000	-
Docker	-	-	20,000	-	-	-	-	-
Large Language Modelling	-	-	50,000	-	-	-	-	-
MS Project Online Expansion	-	-	10,000	-	-	-	-	-
Efficiency Initiatives Various	-	-	1,350,000	-	-	-	-	-
Data Management and Analysis Programme	-	-	100,000	-	-	-	-	-
Victim Journey/Proactive Engagement	-	-	600,000	-	-	-	-	-
Digital Investigations	-	-	304,300	-	-	-	-	-
Equipment & Other								
Public Order Shields	-	-	78,000	-	-	-	-	-
Firearms Various	-	-	179,000	-	-	-	-	-
Grant & Additional Revenue Funding								
Operational Equipment Revenue Funded	-	-	-	-	1,075	5	-	-
TOTAL	1,285,198	5,237,286	4,224,545	6,522,484	1,321,836	1,544,540	6,522,484	-
Joint Capital Projects Norfolk	724,852	2,953,829	2,382,643	3,678,681	1,191,617	1,321,757	3,678,681	-
Joint Capital Projects Suffolk	560,346	2,283,457	1,841,902	2,843,803	130,219	222,783	2,843,803	-
	1,285,198	5,237,286	4,224,545	6,522,484	1,321,836	1,544,540	6,522,484	-
		6,522,484						