

ORIGINATOR: ASSISTANT CHIEF OFFICER

PAPER NO: AP25/28

SUBMITTED TO: ACCOUNTABILITY AND PERFORMANCE PANEL – 11 JULY 2025

SUBJECT: REVENUE AND CAPITAL MONITORING AS AT 31 MAY 2025

SUMMARY:

1. This report supports theme 1: an efficient and effective police force for Suffolk in the PCC's police and crime plan. It presents the financial overview of the PCC Revenue Budget, Constabulary Revenue Budget and Capital Budget and Investments and Reserves as at 31 May 2025.
2. The Group is forecasting a revenue underspend of £0.422m, comprising of underspends within the Constabulary of £0.372m and within OPCC of £0.050m.
3. The capital position is currently forecast to be on target.
4. This is a month 2 report presenting early outturn year-end forecasts that are subject to change during the financial year.

RECOMMENDATION:

1. The PCC is asked to consider the progress made by the Constabulary and raise issues with the Chief Constable as appropriate to the PCC's role in holding the Chief Constable to account.

1. OVERVIEW

1.1 Based on the position as at 31 May 2025, the Suffolk Group Revenue Budget is forecast to underspend by £0.422m at year end (Appendix A) and its capital budget is forecast to be on target at year end.

1.2 The high level summary is as follows:

	Budget 2025/26 £000	Outturn 2025/26 £000	(Over)/ Under Spend £000
Officer of the Police and Crime Commissioner for Suffolk	1,152	1,102	50
PCC Commissioning	1,053	1,053	-
	(193)	(193)	-
	860	860	-
Chief Constable Operational Spending	179,626	179,254	372
Transfer from Reserves (Constabulary)	(290)	(290)	-
Chief Constable Operational Spending (net)	179,336	178,964	372
Capital Financing	8,989	8,989	-
Transfer from Reserves	(5,085)	(5,085)	-
Capital Financing (net)	3,904	3,904	-
Specific Government Grants	(13,137)	(13,137)	-
Transfer to Reserves	280	280	-
Total Revenue Expenditure	172,395	171,974	422
Capital Expenditure	6,191	6,191	-

2 PCC REVENUE BUDGET

- 2.1 The Office of the PCC Budget for 2025/26 is £1,152k (Appendix A (i)). The forecast year-end position is an underspend of £50k due to contingency (£38k) and surplus income (£13k). There is potential for the contingency to be spent due to prior year audit variations. These variations are yet to be confirmed by Public Sector Audit Appointments Ltd (PSAA). We expect to be able to reflect this in future forecasts.
- 2.2 The Police and Crime Commissioner's (PCC) Commissioning budget is £3.2m in total for 2025/26. Appendix A (ii) reflects:
- 2.3 Funding of £1.6m provided by the Ministry of Justice for 2025/26. The budget has been allocated to the following purposes:
- £841k Core Grant funding for victim services. This funding is allocated to the Norfolk and Suffolk Victim Care Service, the Suffolk Independent Domestic Violence Advisor (IDVA) service and specialist services to support victims of Child Sexual Abuse.
 - £163k for additional IDVAs and £336k for Independent Sexual Violence Advisors (ISVAs).
 - £292k for specialist services supporting victims Domestic Abuse (DA) and Sexual Violence (SV).
- 2.4 The PCC commissioning budget of £860k supports crime and disorder reduction and additional victim services. As in previous years, £300k has been allocated to the PCC Fund, providing small grants to charities and voluntary sector organisations for crime and disorder reduction purposes.
- 2.5 In addition the following Home Office grant income has been secured for 2025/26:
- An extension (Year 3) of the Home Office grant for local delivery of DA Perpetrator Programmes utilising funding of £332k. This funding will contribute to activity undertaken by the Constabulary's DA Perpetrator Unit, support delivery of the Venta programme delivered by local charity Iceni and provide additional victim support.
 - Funding of £397k for specified authorities for delivery of the Serious Violence Duty in the year to 31st March 2026. Specified authorities must decide how to spend the funding in relation to delivering the duty. The PCC will claim against the grant within the year for specified authorities, following approval by the Suffolk Serious Violence Duty Partnership.
- 2.6 The PCC intends to utilise the Crime and Disorder Reduction reserve this year to support the new contract mobilisation costs for Norfolk and Suffolk Victim Care (up to £75,000) and for the set-up and 6 months funding for the standard risk domestic abuse service in Suffolk (estimated £50k).

3 CONSTABULARY REVENUE BUDGET

- 3.1 The total Constabulary Revenue Budget forecasts a year-end underspend of £0.372m as at month 2 (see detail in Appendix A (iii)). The main variances from budget producing the current forecast underspend are explained below.

	Budget 2025/26	Forecast 2025/26	(Over)/ Under Spend
	£000	£000	£000
Pay Related Costs	150,202	150,819	(617)
Other Employee Costs	1,626	1,566	60
Property Related Costs	11,485	11,323	162
Transport	2,979	3,029	(50)
Supplies and Services	15,196	15,229	(34)
Third Party Payments	3,054	3,092	(39)
Corporate including contingency and inflation	3,387	3,387	-
Income	(8,495)	(9,383)	888
Total	179,433	179,061	372

3.2 Pay Related Costs

- 3.2.1 The forecast overspend of £0.557m includes additional police and staff overtime offset by reduced officer costs based on the officer FTE for the year.
- 3.2.2 This position includes costs to maintain officer numbers as part of the government's commitment to increase police officers nationally by twenty thousand. The Home Office have provided a specific grant of £3.152m which is ringfenced and is accessed only if the Constabulary maintains its officer headcount at or above 1,425 which is the agreed baseline including its share of the 20,000 national additional officers. Furthermore, Suffolk is eligible for funding £1.159m for 22 officers within the maintenance headcount, see paragraph 5.1.
- 3.2.3 In addition, Suffolk will receive a share of £200m in respect of the Neighbourhood Policing Guarantee, the governments initiative launched as part of the Safer Streets Mission. A specific Home Office grant of £1.801m is available to support additional costs in respect of 17 new police officers and 9 members of staff to allow officers to be redeployed into community policing roles.

3.3 Other Non-Pay Costs

- 3.3.1 The forecast underspend of £0.041m primarily relates to lower energy costs than budgeted, offset by forecast overspends in travel and subsistence.

3.4 Income

- 3.4.1 The forecast surplus of £0.888m includes additional income as a result of investment interest and fees and charges (Firearms licensing fees and charges for police services).

4 SAVINGS

- 4.1 The total planned savings requirement for 2025/26 is £3.594m with budgets having been reduced in line with the agreed savings profiles set out in the MTFP. Delivery of these savings is on target.

5 SPECIFIC GRANTS

- 5.1 The budget of £13.137m relates to Home Office funding for PFI and other specific grants. It is anticipated that these grants will be received in full. This includes the additional recruitment top up grant of £1.159m for 22 officers. The PUP grant of £3.152m will be received assuming the maintenance headcount of 1,425 is reached. The workforce plan currently assumes headcount of 1,440 as at 30th September 2025, 15 above the target, therefore the full PUP grant is forecast.

6 TRANSFERS TO AND FROM RESERVES

- 6.1 The budgeted transfer from reserves is summarised in the table below.

Use of Reserves	Budget	Actual	Variance
Capital Programme Funding from Reserves	(5,085)	(5,085)	-
Transfer from Carry Forward Reserve	(290)	(290)	-
Transfer from PCC Commissioning Reserve	(193)	(193)	-
Transfer to General Reserve	280	280	-
Net transfer from Reserves	(5,288)	(5,288)	-

7. CAPITAL PROGRAMME

- 7.1 The capital budget for 2025/26 is £6.191m, comprising the current programme of approved schemes of £4.495m and slippage from 2024/25 of £1.587m, plus transfer from Table B for DFU storage expansion (£0.109m). A summary of capital schemes is provided at Appendix B.
- 7.2 The forecast position at year end is currently on target.

	Budget 2025/26	Forecast 2025/26	(Over)/ Under Spend
	£000	£000	£000
Slippage from 2024/25	1,587		
Table A – schemes approved for immediate start 1 April 2025	4,604		
Total Capital Programme	6,191	6,191	-
Table B – schemes requiring a business case or further report to PCC(s) for approval	10,032		
Total	16,223		

8. INVESTMENTS AND PRUDENTIAL INDICATORS

8.1 At the end of May, investments totalled £31.5m, the breakdown of which is provided below.

OUTSTANDING AMOUNTS BY GROUP				
LIMITS		BALANCE	RATE	MATURITY DATE
£10,000,000	Lloyds Bank	£3,762,813	4.04%	-
£10,000,000	Santander UK	£250,000	2.31%	-
£10,000,000	Goldman Sachs	£5,000,000	4.80%	07/07/25
£10,000,000	Norfolk PCC	£10,000,000	5.09%	15/07/25
£10,000,000	DBS Bank Ltd	£7,000,000	4.52%	10/09/25
	DBS Bank Ltd	£3,000,000	4.75%	07/07/25
£10,000,000	CCLA	£2,500,000	4.30%	-
	TOTAL	£31,512,813		

9. FINANCIAL IMPLICATIONS

9.1 As per the report.

10. OTHER IMPLICATIONS AND RISK

10.1 There are no other implications and risks.

Corporate Monitoring Report at 31 May 2025 SUFFOLK GROUP FULL SUMMARY OF INCOME AND EXPENDITURE				
	Budget 2025/26	Actual Year to Date	Full year Forecast Outturn	(Over)/ Under Spend
	£000	£000	£000	£000
Pay and Employment Costs	151,048	24,539	151,666	(618)
Other Employee Costs	1,631	85	1,571	60
Property Related	11,488	14	11,325	162
Transport Related	2,988	498	3,039	(50)
Supplies and Services	18,132	5,934	18,166	(34)
Third Party Payments	3,054	111	3,091	(38)
Capital Financing	8,989	25	8,989	-
Contingencies	3,618	-	3,580	38
Movement to / from Reserves	(5,288)	-	(5,289)	-
TOTAL EXPENDITURE	195,659	31,205	196,139	(479)
Grant, Trading and Reimbursed Income	(23,264)	1,132	(24,166)	901
TOTAL INCOME	(23,264)	1,132	(24,166)	901
NET INCOME/EXPENDITURE	172,395	32,336	171,973	422

Appendix A (i)

Corporate Monitoring Report at 31 May 2025 SUFFOLK PCC				
OPCC SUMMARY OF INCOME AND EXPENDITURE				
	Budget 2025/26	Actual Year to Date	Full year Forecast Outturn	(Over)/ Under Spend
	£000	£000	£000	£000
Pay and Employment Costs	846	140	847	(2)
Other Employee Costs	5	-	5	-
Property Related	2	-	2	-
Transport Related	10	(1)	9	-
Supplies and Services	251	(29)	251	-
Contingencies	38	-	-	38
Total OPCC	1,152	111	1,115	37
Movement to / from Reserves	(5,288)	-	(5,288)	-
TOTAL EXPENDITURE	(4,136)	111	(4,173)	37
TOTAL INCOME	(13,137)	926	(13,150)	13
NET INCOME/EXPENDITURE	(17,273)	1,037	(17,323)	50

Appendix A (ii)

Corporate Monitoring Report at 31 May 2025 SUFFOLK PCC				
COMMISSIONING SUMMARY OF INCOME AND EXPENDITURE				
	Budget 2025/26	Actual Year to Date	Full Year Forecast Outturn	(Over)/ Under spend
	£000	£000	£000	£000
Supplies and Services	2,686	260	2,686	-
TOTAL EXPENDITURE	2,686	260	2,686	-
TOTAL INCOME	(1,633)	349	(1,633)	-
NET INCOME/EXPENDITURE	1,053	609	1,053	-

Corporate Monitoring Report at 31 May 2025 Suffolk Constabulary				
CONSTABULARY SUMMARY OF INCOME AND EXPENDITURE				
	Budget 2025/26	Actual Year to Date	Forecast Outturn	(Over)/ Under Spend
	£000	£000	£000	£000
Pay and Employment Costs	150,202	24,398	150,819	(617)
Other Employee Costs	1,626	85	1,566	60
Property Related	11,485	14	11,323	162
Transport Related	2,979	498	3,029	(50)
Supplies and Services	15,196	5,704	15,229	(34)
Third Party Payments	3,054	109	3,092	(39)
Capital Financing	8,989	25	8,989	-
Contingencies	3,580	-	3,580	-
TOTAL EXPENDITURE	197,110	30,834	197,627	(517)
Grant, Trading and Reimbursed Income	(8,495)	(144)	(9,383)	888
TOTAL INCOME	(8,495)	(144)	(9,383)	888
NET INCOME/EXPENDITURE	188,616	30,690	188,244	372

CONSTABULARY SUMMARY OF CAPITAL EXPENDITURE Monitoring Summary 2025/26					
	Slippage from 2024/25	Current Budget - Table A	Total Budget	Forecast Outturn	(Over)/ Under Spend
	£000	£000	£000	£000	£000
Estates	691	110	801	801	-
Information, Communication and Technology	200	833	1,033	1,033	-
Vehicles and Equipment	153	1,533	1,686	1,686	-
Joint Schemes	543	2,129	2,671	2,671	-
Total	1,587	4,604	6,191	6,191	-

SUFFOLK ONLY									
PROJECT	Requested Slippage (24/25)	Budget (Table A)	Budget (Table B)	Current Budget (Slippage & Table A)	Actual	Commitments	Outturn	Under/Over(-)	Approved Business Case
Estates									
Carbon Management	35,212	110,000	-	145,212	5,188	24,039	145,212	-	-
PHQ Review	-	-	161,000	-	-	11,500	-	-	-
Estates Downsizing - Stowmarket	-	-	-	-	-	24,294	-	-	-
Estates Downsizing - Mildenhall Hub	-	-	-	-	(47,171)	47,171	-	-	700,000
Estates Downsizing - Sudbury	-	-	66,671	-	-	395	-	-	-
Martlesham PHQ - L&D Accommodation	-	-	333,000	-	-	-	-	-	-
SARC Improvements	655,789	-	-	655,789	201,732	425,172	655,789	-	-
Operational Accommodation	-	-	200,000	-	-	-	-	-	-
PHQ Modernisation	-	-	2,078,000	-	-	-	-	-	-
Major Planned Maintenance Works	-	-	270,941	-	-	-	-	-	-
PSU Review	-	-	750,000	-	-	-	-	-	-
SALTO Renewals	-	-	33,000	-	-	-	-	-	-
	691,001	110,000	3,892,612	801,001	159,748	532,571	801,001	-	700,000
ICT									
ICT Replacements - Desktop Services	200,000	728,616	-	928,616	6,169	1,073	928,616	-	-
ICT Replacements - Communications	-	54,000	-	54,000	-	-	54,000	-	-
ANPR Vehicle Kit Refresh	-	50,000	-	50,000	-	-	50,000	-	-
ICT (Landmark House)	-	-	3,874,000	-	-	-	-	-	-
	200,000	832,616	3,874,000	1,032,616	6,169	1,073	1,032,616	-	-
Equipment & Vehicles									
Bury PIC In cell Tech	-	-	-	-	-	-	-	-	-
Vehicle Replacements	153,338	1,533,000	-	1,686,338	(12,591)	1,397,918	1,686,338	-	-
Command Platform Vehicles	-	-	-	-	-	-	-	-	-
	153,338	1,533,000	-	1,686,338	(12,591)	1,397,918	1,686,338	-	-
Grant & Additional Revenue Funding									
Training Scenario Equipment Sfk	-	-	125,000	-	98,602	-	-	-	-
Athena	-	-	125,723	-	-	-	-	-	-
Vehicles Revenue Funded	-	-	-	-	8,750	-	-	-	-
Sizewell C Vehicles and Equipment	-	-	-	-	826	570	-	-	-
Brightwell Lakes Safety Cameras (Safecam) - Suffolk	-	-	-	-	-	117,369	-	-	-
	-	-	250,723	-	108,178	117,939	-	-	-
	1,044,339	2,475,616	8,017,335	3,519,955	261,505	2,049,501	3,519,955	-	700,000
Suffolk Capital Projects	1,044,339	2,475,616	8,017,335	3,519,955	261,505	2,049,501	3,519,955	-	
Suffolk Share of Joint Projects	542,906	2,128,587	2,014,212	2,671,493	15,516	59,508	2,671,493	-	
	1,587,245	4,604,203	10,031,547	6,191,448	277,020	2,109,009	6,191,448	-	
	16,222,995								

JOINT								
PROJECT	Requested Slippage (24/25)	Budget (Table A)	Budget (Table B)	Current Budget (Slippage & Table A)	Actual	Commitments	Outturn	Under/Over(-)
ICT								
Joint ICT Replacements - Servers	148,839	985,000	-	1,133,839	(22,310)	53,515	1,133,839	-
ICT Replacements - Network	402,374	648,556	-	1,050,930	22,892	198,197	1,050,930	-
Microwave Refresh	21,524	31,600	-	53,124	-	21,524	53,124	-
ANPR Cameras	-	112,500	-	112,500	-	-	112,500	-
CCR Telephony	-	-	-	-	-	35,221	-	-
Genie/Clearcore	-	-	-	-	-	-	-	-
Video Conferencing	-	25,000	-	25,000	-	0	25,000	-
Digital Recording/Streaming	-	-	24,000	-	-	-	-	-
Mobile Device Replacement Programme	47,525	1,500,000	-	1,547,525	-	531,100	1,547,525	-
BWV Device Replacement Programme	-	898,023	-	898,023	-	-	898,023	-
Mobile Workflow	166,470	-	96,330	166,470	-	45,249	166,470	-
Digital Asset Management System & BRC	-	-	50,000	-	-	-	-	-
DFU Storage Expansion	-	250,000	900,000	250,000	-	-	250,000	-
Tranman Refresh	-	-	-	-	-	-	-	-
ERP Upgrade Project	23,000	-	-	23,000	5,938	5,938	23,000	-
Access Management Software	30,000	-	10,000	30,000	-	-	30,000	-
DMS Upgrade	32,180	-	25,000	32,180	10,641	15,177	32,180	-
Skills Module	-	-	100,000	-	-	-	-	-
ESN	-	-	30,920	-	5,986	-	-	-
eRecruitment	-	-	10,000	-	-	8,000	-	-
E-PDR	-	-	-	-	8,371	-	-	-
Intranet Upgrade	-	-	50,000	-	-	-	-	-
Incident Management Software Upgrade	15,286	-	376,995	15,286	(9,899)	9,899	15,286	-
CDG Phase 2 - Data Warehousing	-	-	59,507	-	-	-	-	-
Learning Management System (LMS)	-	-	-	-	-	68,490	-	-
Automatic Vehicle Location System (AVLS)	-	206,000	-	206,000	12,600	14,042	206,000	-
ICCS Tech Refresh	358,000	-	-	358,000	-	357,767	358,000	-
ePMS (Electronic Property Management System)	-	125,400	-	125,400	-	-	125,400	-
LACE Software Replacement 25/26	-	100,000	-	100,000	-	-	100,000	-
Digital Forensics Cloud Archive Solution	-	-	-	-	-	-	-	-
Docker	-	-	20,000	-	-	-	-	-
Large Language Modelling	-	-	50,000	-	-	-	-	-
MS Project Online Expansion	-	-	10,000	-	-	-	-	-
Efficiency Initiatives Various	-	-	1,350,000	-	-	-	-	-
Data Management and Analysis Programme	-	-	100,000	-	-	-	-	-
Victim Journey/Proactive Engagement	-	-	600,000	-	-	-	-	-
Digital Investigations	-	-	500,000	-	-	-	-	-
Equipment & Other								
Public Order Shields	-	-	78,000	-	-	-	-	-
Firearms Various	-	-	179,000	-	-	-	-	-
Grant & Additional Revenue Funding								
Operational Equipment Revenue Funded	-	-	-	-	(5)	5	-	-
TOTAL	1,245,198	4,882,079	4,619,752	6,127,277	34,215	1,364,123	6,127,277	-
Joint Capital Projects Norfolk	702,292	2,753,492	2,605,540	3,455,784	18,699	1,304,615	3,455,784	-
Joint Capital Projects Suffolk	542,906	2,128,587	2,014,212	2,671,493	15,516	59,508	2,671,493	-
	1,245,198	4,882,079	4,619,752	6,127,277	34,215	1,364,123	6,127,277	-
		6,127,277						

ORIGINATOR: ASSISTANT CHIEF OFFICER

SUBMITTED TO: ACCOUNTABILITY AND PERFORMANCE PANEL – 11 JULY 2025

SUBJECT: REVENUE AND CAPITAL OUTTURN 2024-2025

SUMMARY:

1. This report supports objective 1 of the PCC's Police and Crime Plan to deliver an efficient and effective police force in Suffolk. It presents the full-year outturn for the PCC Revenue Budget, Constabulary Revenue Budget and Capital Budget for 2024/25 and Investments and Reserves as at 31 March 2025.
2. The revenue position for the Group, after the use of reserves, is an underspend of £3.660m, comprising of underspends within the Constabulary (including capital financing) of £3.480m, OPCC of £0.164m and Commissioning of £0.016m.
3. The outturn capital position is an underspend of £1.944m.
4. The revenue underspend will result in a transfer of £3.480m to the Budget reserve, £0.164m to the PCC reserve and £0.016m to the Crime and Disorder and Crime and Disorder Reserve.

RECOMMENDATION:

1. The PCC is asked to consider the revenue and capital outturn for 2024/25 and raise any issues with the Chief Constable as appropriate to the PCC's role in holding her to account.
2. The PCC is invited to approve the recommendations on the movement on reserves.

1. OVERVIEW

1.1 The revenue outturn of the Suffolk Group Revenue Budget, after the use of specific and earmarked reserves, is an underspend of £3.660m at year end (Appendix A) and its capital budget is underspent by £1.944m. The figures in this report remain provisional whilst the statutory accounts are prepared.

1.2 The high level summary is as follows:

	Budget 2024/25 £000	Outturn 2024/25 £000	(Over)/ Under Spend £000
Officer of the Police and Crime Commissioner for Suffolk	1,033	869	164
PCC Commissioning	860	844	16
Chief Constable Operational Spending	176,150	169,025	7,125
Transfer from Reserves (Constabulary)	(2,281)	1,364	(3,645)
Chief Constable Operational Spending (net)	173,869	170,389	3,480
Specific Government Grants	(13,062)	(13,062)	-
Transfer to Reserves	285	285	-
Total Revenue Expenditure	162,985	159,325	3,660
Capital Expenditure	7,038	5,094	1,944

1.3 The recommended movements on reserves to balance the budget surplus of £3.660m are:

	£000
Transfer to PCC Reserve	164
Transfer to Crime and Disorder Reduction Reserve	16
Transfer to Budget Reserve	3,480
Total	3,660

2 PCC REVENUE BUDGET

- 2.1 The Office of the PCC Budget for 2024/25 is £1,033k (Appendix A (i)). The year-end position is an underspend of £164k due to pay and employment costs (£82k), contingency budget (£30k), supplies and services (£35k) and income (£17k).
- 2.2 The Police and Crime Commissioner's (PCC) Commissioning budget is £3.6m in total for 2024/25 (Appendix A (ii)). The breakdown of this is below.
- 2.3 Funding of £1.7m was provided by the Ministry of Justice for 2024/25. The budget was allocated to the following purposes:
- £878k Core Grant funding for victim services. This funding was fully allocated to Norfolk and Suffolk Victim Care, the Suffolk IDVA service and specialist services to support victims of Child Sexual Abuse. The funding also contributes to the salary of the OPCC Commissioning and Policy Officer who ensures delivery of MOJ victim services.
 - £204k for additional Independent Domestic Violence Advisors (IDVAs) and £324k for Independent Sexual Violence Advisors (ISVAs). The funding was fully utilised.
 - £263k for specialist services supporting victims Domestic Abuse (DA) and Sexual Violence (SV). A small underspend in one grant of £3k will be returned to the Ministry of Justice.
- 2.4 Year 2 of the Home Office grant for local delivery of DA Perpetrator Programmes was £332k. This funding contributes to activity undertaken by the Constabulary's DA Perpetrator Unit, support delivery of the Venta programme delivered by local charity Iceni and provide additional victim support. The grant was underspent by £51k which will not be claimed from the Home Office. This predominantly relates to delays in recruitment to new posts.
- 2.5 The Home Office has allocated funding of £397k for specified authorities for delivery of the Serious Violence Duty in the year to 31st March 2025. Specified authorities must decide how to spend the funding in relation to delivering the duty. The PCC has claimed the total grant within the year for specified authorities, following approval by the Suffolk Serious Violence Duty Partnership.
- 2.6 The Home Office has awarded the PCC a grant of £355k for delivery of three projects under the Safer Streets Round 5 funding in Year 2. The grant was underspent by £300 which will not be claimed from the Home Office.
- 2.7 The PCC commissioning budget of £860k supports crime and disorder reduction and additional victim services. There was an underspend of £16k at year end due to a £4k underspend in the Restorative Justice service with the rest of the funding unallocated. As in previous years, £300k was allocated to the PCC Fund, providing small grants to charities and voluntary sector organisations for crime and disorder reduction purposes. After four grant panels, funding had been fully allocated.

3 CONSTABULARY REVENUE BUDGET

- 3.1 The total Constabulary Revenue Budget shows a surplus of £3.480m, composed of net underspends of £3.318m and an over-achievement in Income of £3.807m, which has been offset by a net use of reserves of £3.645m lower than budgeted (see table at para 7.2). This movement in reserves is driven by capital outlay being funded through revenue contributions (see para 5.1) which has resulted in a lower than forecast utilisation of the capital financing reserve. The main variances from budget producing the surplus are explained below.

	Budget 2024/25 £000	Outturn 2024/25 £000	(Over)/ Under Spend £000
Pay Related Costs	145,186	143,634	1,552
Other Employee Costs	1,927	1,927	1
Property Related Costs	11,554	10,726	828
Transport	3,118	3,056	62
Supplies and Services	14,871	14,763	107
Third Party Payments	2,729	2,730	(1)
Corporate including contingency and inflation	572	-	572
Capital Financing	4,991	4,793	198
Net Use of / Transfer to Reserves	(2,281)	1,364	(3,645)
Income	(8,798)	(12,604)	3,807
Total	173,869	170,389	3,480

3.2 Pay Related Costs

- 3.2.1 The underspend of £1.552m includes reduced officer costs based on the officer FTE for the year and a refund of National Insurance costs in relation to apprenticeships, together with an underspend in police staff costs due to vacancies, offset by additional costs in relation to police overtime and pension costs.
- 3.2.2 This position includes costs to maintain officer numbers as part of the government's commitment to increase police officers nationally by twenty thousand. The Home Office have provided a specific grant of £3.828m which is ringfenced and is accessed only if the Constabulary maintains its officer headcount at or above 1,425 which is the agreed baseline including its share of the 20,000 national additional officers. Furthermore, Suffolk is eligible for funding of £48k per officer for 22 officers within the maintenance headcount, see paragraph 6.1 and 6.2.

3.3 Non-Pay Costs

- 3.3.1 The underspend in property costs of £0.828 primarily relates to utilities (£0.818m), building maintenance (£0.279m), offset by overspends in cleaning costs (£0.064m), rates (£0.085m) and estates fees (£0.065m).
- 3.3.2 The Transport underspend of £0.062m includes lower than budgeted expenditure in fuel (£0.125m) offset by higher than budgeted expenditure in car allowances (£0.064m).

- 3.3.3 The underspend of £0.107m on Supplies and Services includes lower than budgeted expenditure in ICT (£0.727m), mainly in relation to operational communications, offset by higher than budgeted expenditure in Insurance (£0.293m), Legal costs (Civil protection orders £0.264m) and Dangerous Dog Act costs (£0.063m).
- 3.3.4 The underspends in corporate (£0.572m) and capital financing (£0.198m) are as a result of a unallocated contingency budget and a lower requirement to fund capital expenditure and lower interest charges than budgeted.

3.4 Income

- 3.4.1 The surplus of £3.807m includes additional income as a result of asset recovery incentivisation scheme, fees and charges, investment interest and reimbursement of costs

4 **SAVINGS**

- 4.1 The total planned savings requirement for 2024/25 is £1.331m with budgets having been reduced in line with the agreed savings profiles set out in the MTFP. Delivery of these savings has been achieved.

5 **CAPITAL FINANCING**

- 5.1 All capital expenditure has been funded by revenue contributions with no impact on the capital financing reserve in 2024/25. This is a prudent course of action and will increase capital financing reserves to fund future capital purchases and reduce the requirement to borrow in future years.

6. **SPECIFIC GRANTS**

- 6.1 The budget of £13.062m relates to Home Office funding for PFI and other specific grants. It is anticipated that these grants will be received in full. This includes the additional recruitment top up grant of £1.056m, £48k per officer for 22 officers.
- 6.2 The headcount was 1429 as at 30 September and 1,437 as at 31 March 2025, 12 above the target, therefore the full PUP grant of £3.828m is included.

7. **TRANSFERS TO AND FROM RESERVES**

- 7.1 As per paragraph 1.3 the recommended movement in reserves to balance the final underspend of £3.660m is:

	£000
Transfer to PCC Reserve	164
Transfer to Crime and Disorder Reduction Reserve	16
Transfer to Budget Reserve	3,480
Total	3,660

- 7.2 The recommended transfer in respect of the planned use of reserves is based on the final revenue and capital outturn, summarised in the table below:

Use of Reserves	Budget	Actual	Variance
Capital Programme Funding (from) / to Reserves	(1,995)	274	(2,269)
Constabulary:			
Carry Forward from 2023/24	(286)	(291)	5
Carry Forward to 2025/26		291	(291)
Regional Partnership Reserve		11	(11)
Budget Reserve		1,079	(1,079)
Transfer (from) / to Reserves (Constabulary)	(286)	1,090	(1,376)
General Reserve	285	285	-
Transfer to Reserves	285	285	-
Total transfer (from) / to Reserves	(1,996)	1,649	(3,645)

- 7.3 Appendix B provides the reserve movements and the forecast use of reserves over the MTFP period.
- 7.4 General and earmarked reserves are now forecast to increase from £27.233m as at 31 March 2024 to £32.542m as at 31 March 2025. This is an in-year net contribution to reserves of £5.309m (£1.649m transfer to reserves as per above table and £3.660m group underspend) and compares to the budgeted use of £1.996m.
- 7.5 General and earmarked reserves are forecast to be £2.254m higher in 2028/29 than assumed in the MTFP, due to the net contribution in 2024/25 as described above being higher than the assumed net contribution in the MTFP by £3.185m, offset by an additional capital funding requirement for slippage of £0.931m in 2025/26.

8. CAPITAL PROGRAMME

- 8.1 The capital budget for 2024/25 is £7.038m, comprising the current programme of approved schemes of £4.445m and slippage from 2023/24 of £0.679m, plus transfers from Table B for Incident Management software upgrade (£0.044m), RFID Readers (£0.028m), FCIU Laser Scanners (£0.065m), Mobile Workflow (£0.068m), DFU Storage (£0.257m), Public Order Shields (£0.018m) and Video Conferencing (£0.004m), Sexual Assault Referral Centre Improvements (£1.000m) plus £0.430m brought forward for investment in the replacement of the virtualised / Private Cloud environment. A summary of capital schemes is provided at Appendix C.

	Budget 2024/25	Outturn 2024/25	(Over)/ Under Spend
	£000	£000	£000
Slippage from 2023/24	679		
Table A – schemes approved for immediate start 1 April 2024	6,359		
Total Capital Programme	7,038	5,094	1,944
Table B – schemes requiring a business case or further report to PCC(s) for approval	6,781		
Total	13,819		

- 8.2 The underspend at year end is £1.944m, primarily due to the following:

- Estates schemes (£0.975m)
- Vehicle replacements and Equipment (£0.240m)
- Joint schemes (£0.729m)

9. INVESTMENTS AND PRUDENTIAL INDICATORS

- 9.1 At the end of March, investments including bank balances totalled £32.1m, the breakdown of which is provided below.

OUTSTANDING AMOUNTS BY GROUP				
LIMITS		BALANCE	RATE	MATURITY DATE
£10,000,000	Lloyds Bank	£1,850,437	4.62%	-
£10,000,000	Barclays Bank	£0	-	-
£10,000,000	Santander UK	£250,000	2.56%	-
£10,000,000	Al Rayan Bank	£0	-	-
£10,000,000	Goldman Sachs	£5,000,000	4.79%	07/07/25
£10,000,000	DBS Bank Ltd	£3,000,000	4.75%	07/07/25
		£7,000,000	4.52%	10/09/25
£10,000,000	CCLA	£5,000,000	4.49%	-
£10,000,000	Norfolk PCC	£10,000,000	5.09%	15/07/25
	TOTAL	£32,100,437		

9.2 See Appendix D for the Annual Treasury Outturn Report for the year 2024/25.

10. FINANCIAL IMPLICATIONS

10.1 As per the report.

11. OTHER IMPLICATIONS AND RISK

11.1 There are several contingent liabilities in the draft 2024/25 Statement of Accounts. Should the circumstances relating to these contingent liabilities change, the Constabulary may need to fund these liabilities in accordance with accounting standards. If the obligation becomes more certain, this will have a potential impact on the 2024/25 outturn position. The PCC and Chief Constable will be informed of the impact on 2024/25 in future budget monitoring reports.

Corporate Monitoring Report at 31 March 2025 SUFFOLK GROUP			
FULL SUMMARY OF INCOME AND EXPENDITURE			
	Budget 2024/25	Outturn	(Over)/ Under Spend
	£000	£000	£000
Pay and Employment Costs	145,973	144,338	1,635
Other Employee Costs	1,931	1,931	-
Property Related	11,556	10,728	827
Transport Related	3,126	3,063	63
Supplies and Services	18,631	18,485	146
Third Party Payments	2,729	2,730	(1)
Capital Financing	4,991	4,793	198
Contingencies	602		602
Movement to / from Reserves	(1,996)	1,649	(3,645)
TOTAL EXPENDITURE	187,543	187,719	(176)
Grant, Trading and Reimbursed Income	(24,559)	(28,394)	3,836
TOTAL INCOME	(24,559)	(28,394)	3,836
NET INCOME/EXPENDITURE	162,985	159,325	3,660

Appendix A (i)

Corporate Monitoring Report at 31 March 2025 SUFFOLK PCC			
OPCC SUMMARY OF INCOME AND EXPENDITURE			
	Budget 2024/25	Outturn	(Over)/ Under Spend
	£000	£000	£000
Pay and Employment Costs	759	677	82
Other Employee Costs	4	5	(1)
Property Related	2	2	-
Transport Related	8	8	-
Supplies and Services	229	195	35
Contingencies	30	0	30
Total OPCC	1,033	886	147
Movement to / from Reserves	285	285	-
TOTAL EXPENDITURE	1,318	1,171	147
TOTAL INCOME	(13,062)	(13,079)	17
NET INCOME/EXPENDITURE	(11,744)	(11,908)	164

Appendix A (ii)

Corporate Monitoring Report at 31 March 2025 SUFFOLK PCC			
COMMISSIONING SUMMARY OF INCOME AND EXPENDITURE			
	Budget 2024/25	Outturn	(Over)/ Under spend
	£000	£000	£000
Pay and Employment Costs	27	27	-
Supplies and Services	3,531	3,527	4
TOTAL EXPENDITURE	3,559	3,554	4
TOTAL INCOME	(2,699)	(2,710)	12
NET INCOME/EXPENDITURE	860	844	16

Corporate Monitoring Report at 31 March 2025 Suffolk Constabulary CONSTABULARY SUMMARY OF INCOME AND EXPENDITURE			
	Budget 2024/25	Outturn	(Over)/ Under Spend
	£000	£000	£000
Pay and Employment Costs	145,186	143,634	1,552
Other Employee Costs	1,927	1,927	1
Property Related	11,554	10,726	828
Transport Related	3,118	3,056	62
Supplies and Services	14,871	14,763	107
Third Party Payments	2,729	2,730	(1)
Capital Financing	4,991	4,793	198
Contingencies	572	0	572
Movement to / from Reserves	(2,281)	1,364	(3,645)
			0
TOTAL EXPENDITURE	182,666	182,993	(327)
Grant, Trading and Reimbursed Income	(8,798)	(12,604)	3,807
TOTAL INCOME	(8,798)	(12,604)	3,807
NET INCOME/EXPENDITURE	173,869	170,389	3,480

Appendix B

RESERVES SUMMARY										
PROJECTION OF RESERVES LEVELS:										
	General	Budget	Change	Capital Financing and Efficiency Investment Reserve	Specified Purposes Fund	Regional Partnership reserve	Crime and Disorder Reduction Reserve	PCC Reserve	Total	Safecam Reserve
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
31/03/2024 Actual	4,600	11,958	1,397	7,543	291	105	558	780	27,233	522
Proposed Changes 2024/25:										
Use of Reserves					(291)				(291)	(249)
Contribution to Reserves	285	4,560		274	291	11	16	164	5,600	674
31/03/2025 Forecast	4,885	16,518	1,397	7,817	291	116	574	944	32,542	947
Proposed Changes 2025/26:										
Use of Reserves				(6,016)			(193)		(6,209)	
Contribution to Reserves	280								280	
31/03/2026 Forecast	5,165	16,518	1,397	1,801	291	116	381	944	26,613	947
Proposed Changes 2026/27:										
Use of Reserves				(3,171)					(3,171)	
Reallocation of reserves		(10,721)		10,721						
Use of Reserves - ESN funding									0	
Contribution to Reserves	70								70	
31/03/2027 Forecast	5,235	5,797	1,397	9,351	291	116	381	944	23,511	947
Proposed Changes 2027/28:										
Use of Reserves				(3,630)					(3,630)	
Reallocation of reserves										
Contribution to Reserves	70								70	
31/03/2028 Forecast	5,305	5,797	1,397	5,721	291	116	381	944	19,951	947
Proposed Changes 2028/29:										
Use of Reserves				(4,492)					(4,492)	
Reallocation of reserves										
Contribution to Reserves	80								80	
31/03/2029 Forecast	5,385	5,797	1,397	1,228	291	116	381	944	15,539	947

CONSTABULARY SUMMARY OF CAPITAL EXPENDITURE Monitoring Summary 2024/25					
	Slippage from 2023/24	Current Budget - Table A	Total Budget	Outturn	(Over)/ Under Spend
	£000	£000	£000	£000	£000
Estates	101	1,516	1,617	642	975
Information, Communication and Technology	214	473	687	350	336
Vehicles and Equipment	36	1,678	1,714	1,811	(97)
Joint Schemes	328	2,693	3,020	2,291	730
Total	679	6,360	7,038	5,094	1,944

SUFFOLK ONLY												
PROJECT	Requested Slippage (23/24)	Budget (Table A)	Budget (Table B)	Current Budget (Slippage & Table A)	Actual	Commitments	Outturn	Under/Over(-)	Previous Under/Over(-)	Table A Slippage	Table B Slippage	Approved Business Case
Estates												
Carbon Management	63,500	105,000	-	168,500	133,288	11,702	133,288	35,212	28,642	35,212	-	-
PHQ Review	-	100,000	-	100,000	39,000	11,500	39,000	61,000	-	61,000	-	-
Estates Downsizing - Stowmarket	-	-	-	-	29,343	24,294	29,343	(29,343)	(53,636)	-	-	-
Estates Downsizing - Mildenhall Hub	-	-	-	-	-	-	-	-	-	-	-	700,000
Estates Downsizing - Sudbury	27,776	-	-	27,776	11,106	395	11,106	16,671	-	16,671	-	-
Ipswich NE Accommodation - Rhodes House	-	-	-	-	(19,311)	-	(19,311)	19,311	-	-	-	-
Martlesham PHQ - L&D Accommodation	-	-	-	-	4,642	-	4,642	(4,642)	-	-	-	-
SARC Improvements	-	1,000,000	-	1,000,000	344,211	633,134	344,211	655,789	275,000	655,789	-	-
Lowestoft PS Refurbishment	-	99,716	-	99,716	100,177	-	100,177	(461)	(461)	-	-	-
Operational Accommodation	-	-	200,000	-	-	-	-	-	-	-	200,000	-
PHQ Modernisation	-	-	5,000,000	-	-	-	-	-	-	-	5,000,000	-
Major Planned Maintenance Works	-	200,284	-	200,284	-	-	-	200,284	200,284	170,941	-	-
PSU Review	-	-	750,000	-	-	-	-	-	-	-	750,000	-
SALTO Renewals	10,000	11,000	-	21,000	-	-	-	21,000	-	21,000	-	-
	101,276	1,516,000	5,950,000	1,617,276	642,455	681,024	642,455	974,821	449,829	960,613	5,950,000	700,000
ICT												
ICT Replacements - Desktop Services	193,702	333,200	-	526,902	273,654	13,051	273,654	253,248	269,540	200,000	-	-
ICT Replacements - Communications	10,000	90,000	-	100,000	61,086	-	61,086	38,914	38,914	-	-	-
ANPR Vehicle Kit Refresh	10,000	50,000	-	60,000	15,749	-	15,749	44,251	44,251	-	-	-
	213,702	473,200	-	686,902	350,489	13,051	350,489	336,413	352,705	200,000	-	-
Equipment & Vehicles												
Vehicle Replacements	35,822	1,678,000	-	1,713,822	1,486,185	164,674	1,486,185	227,637	144,000	153,338	-	-
Command Platform Vehicles	-	-	-	-	74,299	-	74,299	(74,299)	-	-	-	-
	35,822	1,678,000	-	1,713,822	1,560,484	164,674	1,560,484	153,338	144,000	153,338	-	-
Grant & Additional Revenue Funding												
Training Scenario Equipment Sfk	-	-	-	-	1,760	98,602	1,760	(1,760)	-	-	-	-
Vehicles Revenue Funded	-	-	-	-	-	8,950	-	-	-	-	-	-
Sizewell C Vehicles and Equipment	-	-	-	-	248,264	1,542	248,264	(248,264)	-	-	-	-
Brightwell Lakes Safety Cameras (Safecam) - Suffolk	-	-	-	-	-	117,369	-	-	-	-	-	-
	-	-	-	-	250,024	226,463	250,024	(250,024)	-	-	-	-
	350,800	3,667,200	5,950,000	4,018,000	2,803,451	1,085,212	2,803,451	1,214,549	946,534	1,313,951	5,950,000	700,000
Suffolk Capital Projects	350,800	3,667,200	5,950,000	4,018,000	2,803,451	1,085,212	2,803,451	1,214,549	946,534	1,313,951	5,950,000	
Suffolk Share of Joint Projects	327,819	2,692,548	831,407	3,020,366	2,290,769	89,533	2,290,769	729,597	501,677	577,986	193,140	
	678,619	6,359,748	6,781,407	7,038,366	5,094,220	1,174,745	5,094,220	1,944,146	1,448,212	1,891,937	6,143,140	
	13,819,774											

JOINT											
PROJECT	Requested Slippage (23/24)	Budget (Table A)	Budget (Table B)	Current Budget (Slippage & Table A)	Actual	Commitments	Outturn	Under/Over(-)	Previous Under/Over(-)	Table A Slippage	Table B Slippage
ICT											
Joint ICT Replacements - Servers	155,000	1,937,000	-	2,092,000	1,943,161	28,935	1,943,161	148,839	143,999	148,839	-
ICT Replacements - Network	135,288	1,261,878	-	1,397,166	819,879	242,326	819,879	577,287	333,491	402,374	-
Microwave Refresh	23,565	27,000	-	50,565	23,565	21,524	23,565	27,000	5,476	21,524	-
ANPR Cameras	-	210,000	-	210,000	204,225	-	204,225	5,775	5,775	-	-
CCR Telephony	-	-	-	-	8,640	23,618	8,640	(8,640)	(8,640)	-	-
Genie/Clearcore	-	-	100,000	-	-	-	-	-	-	-	100,000
Video Conferencing	1,713	10,000	-	11,713	11,490	-	11,490	223	223	-	-
Digital Recording/Streaming	56,174	-	-	56,174	12,032	-	12,032	44,142	24,000	24,000	-
Mobile Device Replacement Programme	36,000	200,000	-	236,000	188,475	-	188,475	47,525	47,525	47,525	-
BWV Device Replacement Programme	30,000	166,095	-	196,095	194,235	-	194,235	1,860	1,860	-	-
Mobile Workflow	66,866	186,944	23,556	253,810	75,559	45,249	75,559	178,251	91,563	166,470	35,000
Digital Asset Management System & BRC	-	-	154,684	-	22,453	-	22,453	(22,453)	-	-	-
DFU Storage Expansion	-	589,000	411,000	589,000	569,109	-	569,109	19,891	-	-	250,000
Tranman Refresh	-	-	-	-	54,878	-	54,878	(54,878)	-	-	-
Airwave Handset Replacement	-	-	-	-	(2,679)	-	(2,679)	2,679	-	-	-
ERP Upgrade Project	51,000	-	-	51,000	785	-	785	50,215	-	23,000	-
Access Management Software	41,393	-	-	41,393	-	-	-	41,393	-	30,000	-
DMS Upgrade	34,667	-	-	34,667	2,488	25,818	2,488	32,180	-	32,180	-
Skills Module	-	45,000	77,040	45,000	-	-	-	45,000	-	-	-
ESN	-	-	-	-	33,528	-	33,528	(33,528)	-	-	-
eRecruitment	41,435	-	10,000	41,435	34,902	21,000	34,902	6,533	-	-	10,000
E-PDR	9,000	-	-	9,000	-	8,371	-	9,000	-	-	-
Incident Management Software Upgrade	-	100,848	(0)	100,848	46,062	-	46,062	54,786	17,294	15,286	-
CDG Phase 2 - Data Warehousing	59,507	-	-	59,507	-	-	-	59,507	30,000	59,507	-
Learning Management System (LMS)	-	-	-	-	-	68,490	-	-	-	-	-
Automatic Vehicle Location System (AVLS)	-	205,000	-	205,000	204,927	780	204,927	73	73	-	-
ICCS Tech Refresh	-	995,000	-	995,000	536,606	357,767	536,606	458,394	458,000	358,000	-
Efficiency Initiatives Various	-	-	640,000	-	-	-	-	-	-	-	-
Airwave Handset Audit Software	-	-	180,000	-	-	-	-	-	-	-	-
Equipment & Other											
XRY Kiosks	-	-	-	-	6,878	-	6,878	(6,878)	-	-	-
Forensic Services Cameras	12,000	-	-	12,000	10,325	-	10,325	1,675	1,675	-	-
RFID Readers	-	64,000	-	64,000	63,299	-	63,299	701	-	-	-
FCIU Laser Scanners	-	150,000	-	150,000	147,924	-	147,924	2,076	2,076	-	-
Public Order Shields	-	42,000	-	42,000	42,831	-	42,831	(831)	-	-	-
Firearms Various	-	-	49,000	-	-	-	-	-	-	-	49,000
PSU Training Premises	-	-	100,000	-	-	-	-	-	-	-	-
Forensic Case Management System	-	-	166,000	-	-	-	-	-	-	-	-
Grant & Additional Revenue Funding											
Computer Hardware Revenue Funded	-	-	-	-	1,108	-	1,108	(1,108)	(1,108)	-	-
Operational Equipment Revenue Funded	-	-	-	-	9,452	-	9,452	(9,452)	-	-	-
TOTAL	753,608	6,189,765	1,911,280	6,943,373	5,266,136	843,878	5,266,136	1,677,237	1,153,282	1,328,705	444,000
Joint Capital Projects Norfolk	425,789	3,497,217	1,079,873	3,923,007	2,975,367	754,344	2,975,367	947,640	651,605	750,719	250,860
Joint Capital Projects Suffolk	327,819	2,692,548	831,407	3,020,366	2,290,769	89,533	2,290,769	729,597	501,677	577,986	193,140
	753,608	6,189,765	1,911,280	6,943,373	5,266,136	843,878	5,266,136	1,677,237	1,153,282	1,328,705	444,000
		6,943,373									

Annual Treasury Outturn Report for the year 2024/25

This is a backward looking review document and provides details of a selection of outturn prudential and treasury indicators compared to the estimates published within the 2024/25 Investment and Treasury Management Strategy (The Strategy). The Strategy was published in February 2024 and provides a background narrative to the Prudential and Treasury Management Codes of Practice and its application by the PCC and Constabulary.

Indicators relating to Capital and Borrowing

Capital Expenditure Outturn

	2024-25 Outturn £m	2024-25 Strategy £m	Variance £m
Capital Expenditure	4.892	12.670	(7.778)
Transition of ROU Leases	1.910	1.691	0.219

The mandatory adoption of IFRS 16 (Leases) into the Local Government Accounting Code of Practice was applied from 1 April 2024 after the Strategy was published, therefore transition of ROU Assets have now taken place and are reflected in this outturn report

Capital Financing Requirement

Capital Financing Requirement		
31/03/25 Outturn	31/03/25 Strategy	Variance
£m	£m	£m
34.303	41.172	(6.869)

The capital financing requirement represents capital expenditure not yet financed by capital receipts, revenue contributions or capital grants. It measures the underlying need to borrow for capital purposes, although this borrowing may not necessarily take place externally.

The Ratio of Capital Financing Costs to Net Revenue Budget

Ratio of Capital Financing Costs to Net Revenue Budget		
31/03/25 Outturn	31/03/25 Strategy	Variance
2.16%	1.97%	0.20%

This indicator shows the annual revenue costs of borrowing (net interest payable on debt and the minimum revenue provision for repaying the debt), as a proportion of annual income from local taxation and non-specific government grants. The amounts include PFI and Lease MRP and interest costs.

Authorised Limit and the Operational Boundary Limit for External Debt

The guidance on net borrowing for capital purposes advises that:

‘In order to ensure that over the medium-term gross debt will only be for a capital purpose, the local authority should ensure that gross external debt does not, except in the short term, exceed the total of the capital financing requirement in the preceding year plus the estimates of any additional capital financing requirement for the current and next two financial years.’

The Code defines the authorised limit for external debt as the sum of external borrowing and any other financing long-term liabilities e.g. finance leases. These limits are consistent with the capital programme but provide headroom to allow for operational management, for example unusual cash movements.

Authorised Limit for External Debt			
	31/03/25 Outturn £m	31/03/25 Strategy £m	Variance £m
PWLB borrowing	5.564	5.564	0.000
Other long term liabilities (PIC PFI and ROU Lease Liabilities)	20.549	20.324	0.225
Headroom	9.905	12.269	(2.364)
Total	36.018	38.157	(2.139)

The Code also requires the PCC to approve an operational boundary limit for external debt. The operational boundary for external debt is the same calculation as the authorised limit without the additional headroom. The operational boundary represents a key management tool for in year monitoring and represents the underlying planned external borrowing requirement.

Operational Boundary Limit for External Debt			
	31/03/25 Outturn £m	31/03/25 Strategy £m	Variance £m
PWLB borrowing	5.564	5.564	0.000
Other long term liabilities (PIC PFI and ROU Lease Liabilities)	20.549	20.324	0.225
Total	26.113	25.888	0.225

At no point during the year 2024/25 has external borrowing exceeded the Authorised Limit or the Capital Financing Requirement.

Investments and Return

At 31 March 2025 the PCC held the following investments and instant access balances

CURRENT INVESTMENTS				
Start	Repay	Borrower	Rate	Amount
07/01/2025	07/07/2025	DBS Bank Ltd	4.75%	£3,000,000
07/01/2025	07/07/2025	Goldman Sachs Intl	4.80%	£5,000,000
15/01/2025	15/07/2025	Norfolk PCC	5.088%	£10,000,000
10/03/2025	10/09/2025	DBS Bank Ltd	4.52%	£7,000,000
17/03/2025	Instant Access	Lloyds Bank	4.34%	£1,500,000
17/02/2025	Instant Access	CCLA	4.49%	£5,000,000
06/07/2021	Instant Access	Santander UK	2.56%	£250,000
				£31,750,000

In addition, the PCC held bank balances of £0.350m.

The average daily balances held in investment and instant access balances during the year amounted to £44.255m

The Strategy requires investments to be placed on a “high security and high liquidity” basis with high credit rated borrowers, this basis naturally results in lower investment returns. During the year the PCC earned £2.202m on investment returns, yielding an average rate of 4.98%, the equivalent SONIA average daily rate for the year was 4.90%.

At no point during the year did the PCC invest with borrowers outside of the strategy rating criteria or did lending exceed the specified counterparty limits without CFO approval.